# **HORSLEY LOGISTICS PARK**

State Significant Development Application Noise and Vibration Impact Assessment

**Prepared for:** 

ESR Level 29 20 Bond Street Sydney NSW 2000

SLR

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# BASIS OF REPORT

This report has been prepared by SLR Consulting Australia Pty Ltd (SLR) with all reasonable skill, care and diligence, and taking account of the timescale and resources allocated to it by agreement with ESR (the Client). Information reported herein is based on the interpretation of data collected, which has been accepted in good faith as being accurate and valid.

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- Appendix B Noise Monitoring Results
- Appendix C Response to Submissions

# 1 Introduction

ESR (the Client) is proposing to develop a new industrial estate, the Horsley Logistics Park (the development), that will be located at 327-335 Burley Road, Horsley Park, in New South Wales (NSW).

SLR Consulting Australia Pty Ltd (SLR) has been engaged by ESR to prepare a Noise Impact Assessment (NIA) for the development to assess potential noise impacts associated with the construction and operation of the project. This report forms part of the State Significant Development Application (SSDA) for the development.

This report addresses the Secretary's Environmental Assessment Requirements (SEARs) relevant to the development (SSD 10436) issued June 2020.

This report summarises the results of ambient noise measurements undertaken at the site and assesses the potential noise impacts on the surrounding sensitive receivers from construction and operation of the development.

The assessment uses specific acoustic terminology. An explanation of common terms is included in **Appendix A**.

This report also includes a Response to Submissions received following the public exhibition of the previous assessment report (SLR report reference 610.19360-R02-v1.3 dated 17 July 2020) in **Appendix C**.



# 2 **Project Description**

The Client is developing an industrial estate of Lots 201, 202, 203 and 204 at 327-335 Burley Road, Horsley Park as part of the ESR Horsley Logistics Park. The site will comprise five industrial warehouses with attached offices, including internal roads, car parking spaces, hardstands and a guard house. The Development Site is located within the Western Sydney Employment Area (WSEA) and is currently zoned IN1 General Industry under the WSEA State Environmental Planning Policy (SEPP).

The proposal seeks approval for:

• Construction and operation of warehouses on Lots 201, 202, 203 and 204.

The Development Site is surrounded by the following:

- The Oakdale Central business Hub (SSD 6078) immediately to the north;
- Land zoned RU4 Primary Production land that includes a number of rural residential lots to the east;
- Land zoned RU4 Primary Production land and the residential subdivision Greenway Place to the south; and
- Horsley Park Warehousing Hub (MP 10\_0129 & MP 10\_0130) to the west.

The Development Site comprises a single allotment – Lot 103 DP 1214912 and is irregular in shape with a south-eastern boundary that follows the alignment of the E2 – Environmental Conservation corridor. The Development Site is currently used for a quarry and brickworks plant.

The Development Site comprises a large 20.8 hectare (ha) estate, for which approval has been granted for subdivision into four industrial lots. The construction on Stage 1 land of the Horsley Logistics Park is already underway, Stage 2 land is the subject of this assessment, and Stage 3 land will be the subject of a future application. The Draft Concept Masterplan of the Development Site is shown in **Figure 1**.



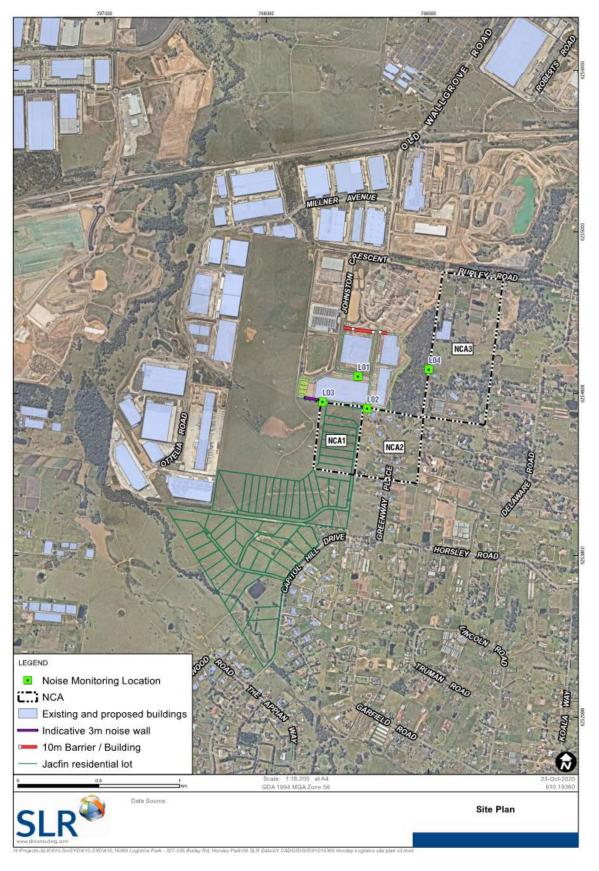


# Figure 1 Draft Concept Masterplan of the Horsley Logistics Park

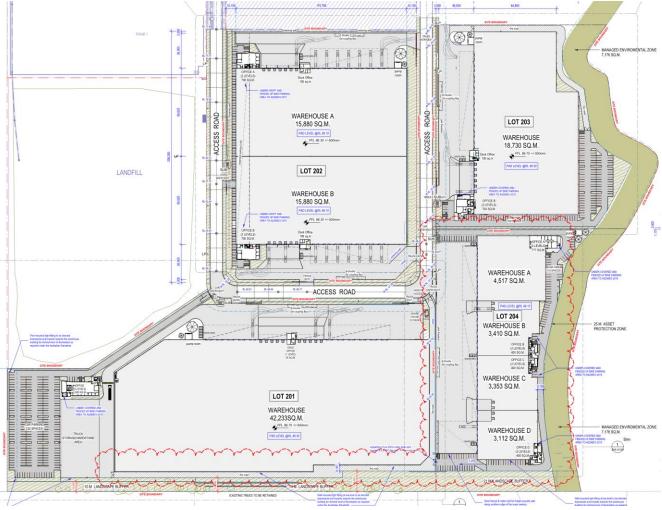
# 2.1 Development Layout

The development consists of 5 warehouses and associated offices, hardstands, parking and landscaping spread across 4 defined lots within Stage 2.

The locations of the development and surrounding receivers are shown in **Figure 2**. The masterplan design is shown in **Figure 3**.



#### Figure 2 Development Location, Sensitive Receivers Areas and Modelled Buildings



# Figure 3Proposed Masterplan Design

Note: Extract from Drawing 200226-DA-MS-A010 provided by ESR, Revision C dated 20.10.20.

# 2.2 **Operating Hours**

The development proposes to operate 24 hours per day, 7 days per week. Deliveries to and from the site may occur at any time during the operating hours, on any day of the week.

The identified sources of operational noise from the proposed development include:

- Heavy vehicles on site access roads and hardstands
- Light vehicles on site access roads and parking areas.
- Truck unloading operations including forklift use
- Mechanical plant

The access to the development is via Old Wallgrove Road, to the north of the development. The main access road runs through the centre of the development with the warehouses, hardstands and parking areas to either side.



# 2.3 Nearest Sensitive Receivers

The area surrounding the development has been divided into three Noise Catchment Areas (NCAs). The NCAs group together sensitive receivers with similar existing noise environments.

The NCAs and sensitive receivers in the area around the development are detailed in **Table 1** and are shown in **Figure 2.** 

NCA	Direction from Development	Description
NCA01	South	This NCA includes proposed receivers to the south of the development (Jacfin) where the noise environment is currently influenced by industrial noise from the CSR Quarry site and other industrial sites. Distant road traffic, natural noises (such as wind and insects), and local traffic on surrounding roads also influence the noise environment in this NCA. The receivers in this NCA are proposed to be detached residential dwellings. The closest residential receivers to the site boundary are likely to be around 20 m to the south.
NCA02	South	This NCA includes existing receivers to the south of the development where the noise environment is currently influenced by industrial noise from the CSR Quarry site and other industrial sites. Distant road traffic, natural noises (such as wind and insects), and local traffic on surrounding roads also influence the noise environment in this NCA. The receivers close to the development in this NCA include scattered rural residential dwellings with associated commercial/shed structures. The closest residential receivers to the site boundary are around 20 m to the south.
NCA03	East	This NCA includes receivers to the east of the development where the noise environment is influenced by distant road traffic noise, natural noises (such as wind and insects), and local road traffic on Delaware Road. The receivers in this NCA are primarily scattered rural residential dwellings with associated commercial/shed structures. The closest residential receivers to the site boundary are around 200 m to the east.

#### Table 1Sensitive Receivers

# 2.4 Development Consent DA 893.1/2013 and Modifications

Fairfield City Council DA 893.1/2013 and subsequent modifications include the Lot 103 DP 1214912 development site and the Notice of Determination includes reference to the following acoustic reports:

- TTM Consulting Pty Ltd report 14SYA0026 R0\_2, dated 21 August 2014
- TTM Consulting Pty Ltd report 14SYA0026 R03\_2, dated 13 February 2015

The existing Development Consent includes the following relevant Conditions relating to noise and vibration:

42. Unreasonable Noise and Vibration

The development, including operation of vehicles, shall be conducted so as to avoid unreasonable noise or vibration and cause no interference to adjoining or nearby occupations. Special precautions must be taken to avoid nuisance in neighbouring residential areas, particularly from machinery, vehicles, warning sirens, public address systems and the like.



#### 63. Compliance Noise Monitoring

During the period of construction works, compliance noise monitoring shall be carried out to determine the effectiveness of noise control measures stipulated within the Acoustic Assessment Report prepared by TTM Consulting Pty Ltd (Reference:14SYA0026 R0\_2) dated 21 August 2014. Within two (2) months of the construction works commencing, an acoustic report shall be prepared and submitted to Council for its assessment and approval which includes but is not limited to the following information:

a) Any complaints received in relation to construction activities conducted at the premises.

*b)* Verification that noise levels emitted from the premises and measured at identified noise sensitive receivers, comply with all relevant assessment criteria detailed in the above mentioned report.

c) Where monitoring indicates that noise emissions exceed the assessment criteria, the report shall provide recommendations in relation to additional noise attenuation measures required to be implemented in order to meet the criteria.

The above mentioned TTM Consulting acoustic reports are high level concept reports that include indicative noise source locations and mitigation measures. Operational noise emission criteria were set in these reports using the NSW Industrial Noise Policy (INP, 2000), which has been superseded by the EPA's Noise Policy for Industry (NPfI, 2017).

This report has been developed based on proposed layouts and vehicle movements and therefore provides recommendations for noise mitigation measures based on current input information and regulatory requirements. This assessment includes noise monitoring carried out to determine project specific noise trigger levels in accordance with the requirements of the NPfl.

It is noted that the TTM report assessed operational noise from a single building only, while this assessment considers noise contributions from all Lots operating simultaneously. The mitigation measures included in the TTM report, which included the existing earth bund to the South and rooftop plant screening have also been adopted in this assessment, along with additional noise barriers where further mitigation was found to be required.

A controlling night-time noise criterion of LAeq 38 dB was adopted in the TTM assessment. Noise predictions at the existing receivers located in noise catchment NCA02 (the only receiver locations considered in the TTM report) were indicated to be generally compliant with this criterion, noting that contributions from other Lots within the development site were not included in that assessment.

# 3 Existing Environment

# **3.1 Unattended Ambient Noise Monitoring**

During March, unattended noise monitoring was completed at four locations around the boundary of the development to measure the existing ambient noise environment. The noise logger locations were selected with consideration of other noise sources which may influence the measurements, security of noise monitoring equipment and gaining access permission from residents and landowners. The noise logger locations are shown in **Figure 2**. There is an existing earth bund located along part of the Southern boundary which was in place during the background noise survey.

Calibration of the loggers was checked prior to and following measurements, and drift in calibration did not exceed acceptable tolerances. All equipment carried appropriate and current NATA (or manufacturer) calibration certificates.

The measured data was processed with reference to the NSW EPA's *Noise Policy for Industry* (NPfI) and the data was filtered to remove extraneous noise events and periods affected by adverse weather conditions, based on Bureau of Meteorology automated weather station data (Horsley Park AWS 67119). A summary of the background noise monitoring locations and results is provided in **Table 2** and **Table 3**.

Noise Monitoring Location ID	Representative Receiver Area	Monitoring Dates	Location Details
L01	n/a (used to determine the influence of the CSR quarry at the other monitoring locations.	10 March 2020 to 24 March 2020	Noise logger deployed in the centre of the existing CSR quarry site.
LO2	NCA02	10 March 2020 to 24 March 2020	Noise logger deployed in an open area at the southern site boundary, adjacent to the nearest residence in NCA02.
LO3	NCA01	10 March 2020 to 24 March 2020	Noise logger deployed in an open area at the southern site boundary, adjacent to the nearest proposed residence in NCA01.
L04	NCA03	10 March 2020 to 24 March 2020	Noise logger deployed in the conservation area at the eastern site boundary, adjacent to the nearest residence in NCA03.

# Table 2 Ambient Noise Monitoring Locations



Location ID	Measured Noise Level (dBA) <sup>1</sup>					
	Daytime		Evening		Night-time	
	RBL	LAeq	RBL	LAeq	RBL	LAeq
L01 Quarry	37	66	35	42	34	50
L02	35	66	39	57	38	60
L03	39	63	39	64	38	61
L04	39	53	38	46	36	42

#### Table 3 Summary of Ambient Noise Levels

Note 1: The Rating Background Levels (RBLs) and LAeq noise levels have been obtained from the measured data using the calculation procedures outlined in the NPfI.

Note 2: NPfl time periods – Day: 7:00 am to 6:00 pm Monday to Saturday, 8:00 am to 6:00 pm Sundays and public holidays; Evening: 6:00 pm to 10:00 pm; Night: the remaining periods.

Daily graphs representing the measured noise levels are presented in **Appendix B**. The graphs represent each 24-hour period during the survey and show the LAmax, LA10, LAeq and LA90 noise levels in 15-minute intervals.

# **3.2** Attended Noise Monitoring

Short-term attended noise monitoring was conducted on-site on Friday 15 November 2019. The purpose of the attended measurements was to determine the various contributors to the acoustic environment. A summary of the attended monitoring is provided in **Appendix B**.

The attended measurements indicated that the ambient noise during the daytime was dominated by quarrying activities from the CSR quarry site, with the influence becoming more distant and natural noises (such as wind and insects) becoming more prominent at greater distances from the site.

# **3.3 Prevailing Weather Conditions**

Certain meteorological/weather conditions can increase noise levels. This can occur during temperature inversions (where temperatures increase with height above ground level), or where there is a wind gradient (where wind speed increases with height).

In order to determine the prevailing weather conditions for the development area, 12 months of weather data (January 2016 to December 2016) was obtained from the Bureau of Meteorology automatic weather station at Horsley Park, which is approximately 6 km to the east of the development. This data was analysed to determine the frequency of noise-enhancing wind and temperature inversion conditions which may affect noise levels at the site. Weather data from 2016 was used as it is consistent with the analysis undertaken for the nearby Oakdale South industrial precinct and as such, would result in a consistent modelling of weather effects across both industrial sites.

# 3.3.1 Wind

Wind has the potential to increase noise at a receiver when it is light and stable and blows from the direction of the source of noise to the receiver. At higher wind speeds, the noise produced by the wind can obscure noise generated from industrial and transport sources.



Wind effects need to be considered where wind is a feature of the project area. The NPfI states that where wind blows from the source to the receiver at speeds up to 3 m/s for more than 30% of the daytime, evening or night-time in any season, then wind is considered to be a feature of the area and noise level predictions must be made under these conditions.

The measured weather data was analysed to determine the frequency of occurrence of wind speeds up to 3 m/s in each period. The results of the wind analysis for the daytime, evening and night-time periods are presented in **Table 4**, **Table 5** and **Table 6**, respectively. In each table, the wind direction and percentage occurrence are those dominant during each season.

Season	Dominant Wind Direction	Frequency of Occurrence				
		Calm	Up to 2 m/s	2 to 3 m/s	Up to 3 m/s	
Annual	Ν	10.2%	14.7%	5.7%	20.4%	
Summer	NNE	11.2%	14.3%	7.3%	21.6%	
Autumn	N	10.9%	15.9%	5.9%	21.8%	
Winter	NW	12.8%	18.8%	5.6%	24.4%	

#### Table 4 Seasonal Frequency of Occurrence of Wind Speed Intervals in 2016 – Daytime

#### Table 5 Seasonal Frequency of Occurrence of Wind Speed Intervals in 2016 – Evening

Season	Dominant Wind	Frequency of Occurrence				
	Direction	Calm	Up to 2 m/s	2 to 3 m/s	Up to 3 m/s	
Annual	ESE	17.8%	9.1%	6.1%	15.2%	
Summer	E	9.5%	10.4%	10.3%	20.8%	
Autumn	S	25.4%	12.1%	6.3%	18.4%	
Winter	WSW	24.1%	15.3%	8.2%	23.5%	

#### Table 6 Seasonal Frequency of Occurrence of Wind Speed Intervals in 2016 – Night-time

Season	Dominant Wind	Frequency of Occurrence					
	Direction	Calm	Up to 2 m/s	2 to 3 m/s	Up to 3 m/s		
Annual	SW	37.8%	17.9%	8.7%	26.6%		
Summer	SSW	42.0%	18.7%	8.8%	27.5%		
Autumn	SW, WSW	44.0%	21.0%, 20.7%	10.6%, 9.7%	31.6%, 30.3%		
Winter	WSW	32.1%	17.6%	9.9%	27.5%		

The above indicates that during the daytime and evening periods, winds of up to 3 m/s did not exceed the 30% threshold during any season. However, the 30% threshold was exceeded during the night-time period in autumn, in both the SW and WSW directions.



On this basis, assessment of noise-enhancing weather during the daytime and evening periods is not required, although consideration of noise-enhancing conditions (wind) for night time operations is required.

# **3.3.2** Temperature Inversions

С

D

Е

F

G

Temperature inversions have the ability to increase noise levels by focusing sound waves towards sensitive receivers. Temperature inversions occur predominantly at night-time when the atmosphere is stable and temperatures are cooler. For a noise-enhancing temperature inversion to be a significant characteristic of the area, the NPfI requires it to occur for at least 30% of the total night-time during any one season. This equates to approximately two nights per week.

There are seven atmospheric stability classes, ranging from extremely stable to extremely unstable, and these are shown in **Table 7**.

Slightly unstable

Slightly stable

Moderately stable

Extremely stable

Neutral

# Atmospheric Stability ClassCategory DescriptionAExtremely unstableBModerately unstable

The measured weather data has been analysed to determine the frequency of occurrence of each stability class and is presented in **Table 8**. Noise-enhancing temperature inversions are categorised as atmospheric stability Class F or Class G.

#### Table 8 Night-time Stability Class Distribution – 2016

Stability Class	Frequency of Occurrence							
	Annual	Summer	Autumn	Winter	Spring			
А	0.0%	0.0%	0.0%	0.0%	0.0%			
В	0.0%	0.0%	0.0%	0.0%	0.0%			
С	0.0%	0.0%	0.0%	0.0%	0.0%			
D	39.5%	37.4%	34.7%	45.2%	41.5%			
E	12.0%	11.7%	10.5%	12.4%	13.6%			
F	12.9%	11.2%	13.7%	14.0%	12.9%			
G	35.5%	39.7%	41.1%	28.5%	32.0%			
F+G	48.4%	50.9%	54.8%	42.4%	44.9%			

The above indicates that temperature inversions of Class F or Class G occur more than 30% of the night-time period during all four seasons. Therefore, noise-enhancing temperature inversions are required to be included in the assessment of noise impacts during the night-time period.

# 4 Noise and Vibration Assessment Criteria

# 4.1 Secretary's Environmental Assessment Requirements (SEARs)

The requirements of the project SEARs (SSD 10436) in relation to noise are reproduced in **Table 9**.

# Table 9 Project SEARs (SSD 10436) Relevant to Noise and Vibration

Requirement	Where Addressed in this Document
<ul> <li>Description of all potential noise sources during the construction and operational phases of the development, including on and off-site traffic noise.</li> </ul>	Construction noise and vibration – refer to <b>Section 5</b> Operational noise – refer to <b>Section 6</b>
<ul> <li>A cumulative noise impact assessment of all potential noise sources including those in nearby industrial developments in accordance with relevant NSW Environment Protection Authority guidelines.</li> </ul>	Refer to <b>Section 6</b>
<ul> <li>Details of noise mitigation, management and monitoring measures including those approved under development consent DA 893.1/2013 and subsequent modifications.</li> </ul>	Construction mitigation measures – refer to <b>Section 5.6</b> Operational mitigation measures – refer to <b>Section 6.3</b>

# 4.2 State Environment Planning Policy (Western Sydney Employment Area) 2009

The aim of this policy is to protect and enhance the land to which this Policy applies (the Western Sydney Employment Area) for employment purposes. Specifically, the particular aims of this Policy are as follows:

- to promote economic development and the creation of employment in the Western Sydney Employment Area by providing for development including major warehousing, distribution, freight transport, industrial, high technology and research facilities,
- to provide for the co-ordinated planning and development of land in the Western Sydney Employment Area,
- to rezone land for employment or environmental conservation purposes,
- to improve certainty and regulatory efficiency by providing a consistent planning regime for future development and infrastructure provision in the Western Sydney Employment Area,
- to ensure that development occurs in a logical, environmentally sensitive and cost-effective manner and only after a development control plan (including specific development controls) has been prepared for the land concerned,

to conserve and rehabilitate areas that have a high biodiversity or heritage or cultural value, in particular areas of remnant vegetation. The Site (as well as the CSR operations, Austral Bricks Plant 3 and proposed Horsley Park Warehousing Hub and Oakdale East Project) is located within the WSEA and therefore the aims of the WSEA SEPP apply to the Development Site The following is an extract from the WSEA SEPP in relation to noise:



Development adjoining residential land

(1) This clause applies to any land to which this Policy applies that is within 250 metres of land zoned primarily for residential purposes.

(2) The consent authority must not grant consent to development on land to which this clause applies unless it is satisfied that—

(d) noise generation from fixed sources or motor vehicles associated with the development will be effectively insulated or otherwise minimised

The assessment of operational noise from the site will be undertaken in accordance with the *Noise Policy for Industry* (NPfI) which sets out the NSW Environment Protection Authority's requirements for the assessment and management of noise from industry. By undertaking an assessment in accordance with the NPfI, the principles outlined in the WSEA SEPP for operational noise will be addressed. The WESA SEPP does not include any development standards or provisions for construction noise, which will be addressed through an assessment in accordance with the NSW *Interim Construction Noise Guideline* 

# 4.3 Construction Noise Guidelines

# 4.3.1 NSW Interim Construction Noise Guideline (ICNG)

The NSW Interim Construction Noise Guideline (ICNG) sets out ways to assess and manage the impacts of construction noise on residences and other sensitive land uses in NSW. The ICNG contains procedures for determining project specific Noise Management Levels (NMLs) for sensitive receivers based on the existing background noise in the area.

The NMLs are not mandatory limits, however where construction noise levels are predicted or measured to be above the NMLs, feasible and reasonable work practices to minimise noise emissions are to be investigated.

#### 4.3.1.1 Residential Receivers

The approach provided in the ICNG for determining NMLs for a project at residential receivers is presented in **Table 10**.

More stringent requirements are placed on works that are completed outside of Standard Construction Hours which reflects the greater sensitivity of communities to noise impacts during these periods.

Table 10	Determination	of NMLs for	Residential	Receivers
	Determination	01 1111120 101	neonaciitiai	

Time of Day	NML LAeq(15minute) <sup>1</sup>	How to Apply
Standard hours Monday to Friday 7:00 am to 6:00 pm Saturday 8:00 am to 1:00 pm No work on Sundays or public holidays	RBL + 10 dBA	<ul> <li>The noise affected level represents the point above which there may be some community reaction to noise.</li> <li>Where the predicted or measured LAeq(15minute) is greater than the noise affected level, the proponent should apply all feasible and reasonable work practises to meet the noise affected level.</li> <li>The proponent should also inform all potentially impacted residents of the nature of works to be carried out, the expected noise levels and duration, as well as contact details.</li> </ul>
	Highly Noise Affected 75 dBA	<ul> <li>The Highly Noise Affected (HNA) level represents the point above which there may be strong community reaction to noise.</li> <li>Where noise is above this level, the relevant authority (consent, determining or regulatory) may require respite periods by restructuring the hours that the very noisy activities can occur, taking into account: <ul> <li>Times identified by the community when they are less sensitive to noise (such as before and after school for works near schools or midmorning or mid-afternoon for works near residences.</li> <li>If the community is prepared to accept a longer period of construction in exchange for restrictions on construction times.</li> </ul> </li> </ul>
Outside recommended standard hours	RBL + 5 dBA	<ul> <li>A strong justification would typically be required for works outside the recommended standard hours.</li> <li>The proponent should apply all feasible and reasonable work practices to meet the noise affected level.</li> <li>Where all feasible and reasonable practises have been applied and noise is more than 5 dBA above the noise affected level, the proponent should negotiate with the community.</li> </ul>

Note 1 The RBL is the overall single-figure background noise level measured in each relevant assessment period (during or outside the recommended standard hours). The term RBL is described in detail in the NSW *Noise Policy for Industry*.

#### 4.3.1.2 Sleep Disturbance

Where construction works are planned to extend over more than two consecutive nights, the ICNG recommends that an assessment of sleep disturbance impacts be completed.

A method for assessing sleep disturbance is contained in the EPA's *Noise Policy for Industry* (NPfI). Although the NPfI sleep disturbance screening level relates to industrial noise, it is also considered relevant for reviewing potential impacts from construction noise as a screening level to identify the need for further assessment.

The NPfI notes that a detailed maximum noise level assessment should be undertaken where a project results in night-time noise levels which exceed:

• 52 dBA LAFmax or the prevailing background level plus 15 dB, whichever is the greater.

#### 4.3.1.3 Summary of Residential NMLs

The residential NMLs for the project have been determined using the background noise monitoring and are shown in **Table 11**.



NCA Representative RBL, dBA			NML (dBA LAeq(	Sleep					
	Background Monitoring Location			Standard Construction Hours (RBL+10dB)	Out of Hours (RBL+5dB)		Disturbance Screening Level (LAmax dBA)		
		Day	Evening	Night	Day	Day	Evening	Night	Night
NCA01	L03	39	39	38	49	44	44	43	52
NCA02	L02	35	35 <sup>1</sup>	35 <sup>1</sup>	45	40	40	40	52
NCA03	L04	39	38	36	49	44	43	41	52

# Table 11 Residential Receiver Construction NMLs

Note 1: RBL reduced to be no higher than the daytime RBL.

# 4.4 Construction Road Traffic Noise Guidelines

The potential impacts from construction traffic on public roads are assessed under the *Road Noise Policy* (RNP) and Roads and Maritime Services *Construction Noise and Vibration Guideline* (CNVG).

To assess noise impacts that may result from construction traffic, an initial screening test is first applied to evaluate if existing road traffic noise levels are expected to increase by more than 2 dB with the addition of construction traffic at nearby residential and other sensitive receivers. Where this is considered likely further assessment is required using the RNP base criteria shown in **Table 12**.

Table 12	<b>RNP Criteria for</b>	<b>Assessing Construction</b>	Vehicles on Public Roads
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Road Category	Type of Project/Land Use	Assessment Criteria (dBA)		
		Daytime (7 am - 10 pm)	Night-time (10 pm - 7 am)	
Freeway/ arterial/ sub-arterial roads	Existing residences affected by additional traffic on existing freeways/arterial/sub-arterial roads generated by land use developments	LAeq(15hour) 60 (external)	LAeq(9hour) 55 (external)	
Local roads	Existing residences affected by additional traffic on existing local roads generated by land use developments	LAeq(1hour) 55 (external)	LAeq(1hour) 50 (external)	

# 4.5 **Construction Ground-borne Noise Guidelines**

Construction works can cause ground-borne noise impacts in nearby buildings when vibration generating equipment is in use. Vibration can be transmitted through the ground and into the structure of nearby buildings, which can then create audible noise impacts inside buildings. The ICNG provides evening and night-time ground-borne noise NMLs for residences to protect the amenity and sleep of residents. The ICNG ground-borne noise NMLs are:

- Evening LAeq(15minute) 40 dBA
- Night-time LAeq(15minute) 35 dBA



The NMLs only apply where internal ground-borne noise levels are higher than noise transmitted through the air. This situation can occur where buildings near to construction works have high performing facades which attenuate the airborne component or where sensitive internal areas do not have facades which face the construction works.

# 4.6 **Construction Vibration Guidelines**

The effects of vibration on buildings can be divided into three main categories:

- Those in which the occupants or users of the building are inconvenienced or possibly disturbed
- Those where the building contents may be affected
- Those in which the integrity of the building or the structure itself may be prejudiced.

#### 4.6.1 Human Comfort Vibration

People can perceive vibration impacts when vibration generating construction works are located close to occupied buildings.

Vibration from construction works tends to be intermittent in nature and the EPA's Assessing Vibration: a technical guideline (2006) provides criteria for intermittent vibration based on the Vibration Dose Value (VDV). The 'preferred' and 'maximum' VDVs for human comfort impacts are shown in **Table 13**. Vibration generating activities should be designed to achieve the preferred values where an area is not already exposed to vibration. Where all feasible and reasonable measures have been applied, values up to the maximum may be used.

#### Vibration Dose Value (m/s<sup>1.75</sup>) **Building Types Assessment Period** Preferred Maximum Critical Working Areas (eg hospital operating theatres, Day or Night-time 0.10 0.20 precision laboratories) Residential 0.20 Daytime 0.40 0.13 0.26 Night-time Offices, schools, educational institutions and places of 0.40 0.80 Day or Night-time worship

 Table 13
 Vibration Dose Values for Intermittent Vibration

Note 1: The VDV accumulates vibration energy over the daytime and night-time assessment periods, and is dependent on the level of vibration as well as the duration.

# 4.6.2 Effects on Building Contents

Humans perceive vibration at levels well below those likely to cause damage to building contents. For most receivers, the human comfort vibration criteria are the most stringent and it is generally not necessary to set separate criteria for vibration effects on typical building contents.

Exceptions to this can occur when vibration sensitive equipment, such as electron microscopes which can have more stringent vibration requirements than those for human comfort, are located in buildings near to construction works. No such receivers have been identified in the study area.



# 4.6.3 Cosmetic Damage Vibration

If vibration from construction works is high enough it can cause damage to affected buildings. The levels of vibration required to cause cosmetic damage tend to be at least an order of magnitude (10 times) higher than those at which people can perceive vibration. Examples of damage that can occur includes cracks or loosening of drywall surfaces, cracks in supporting columns and loosening of joints.

Structural damage vibration limits are contained in British Standard BS 7385.

#### BS 7385

British Standard BS 7385 recommends vibration limits for transient vibration which are judged to give a minimal risk of vibration induced damage to effected buildings. The limits for residential and industrial buildings are shown in **Table 14**.

Line	Type of Building	Peak Component Particle Velocity in Frequency Range Predominant Pulse				
		4 Hz to 15 Hz	15 Hz and Above			
1	Reinforced or framed structures. Industrial and heavy commercial buildings	50 mm/s at 4 Hz and above				
2	Unreinforced or light framed structures. Residential or light commercial type buildings	15 mm/s at 4 Hz increasing to 20 mm/s at 15 Hz20 mm/s at 15 Hz increasing to 50 mm/s at 40 Hz and above				

#### Table 14 Transient Vibration Guide Values – Minimal Risk of Cosmetic Damage

Note 1: Where the dynamic loading caused by continuous vibration may give rise to dynamic magnification due to resonance, especially at the lower frequencies where lower guide values apply, then the guide values may need to be reduced by up to 50%.

For heritage buildings, the standard states that "a building of historical value should not (unless it is structurally unsound) be assumed to be more sensitive".

# 4.6.4 Minimum Working Distances for Vibration Intensive Works

Minimum working distances for typical vibration intensive construction equipment are provided in the CNVG and are summarised in **Table 15**. The minimum working distances are for both cosmetic damage (from BS 7358) and human comfort (from the NSW EPA Vibration Guideline) and are based on empirical data which suggests that where works are further from receivers than the quoted minimum distances then impacts are not considered likely.

Plant Item	Rating / Description	Minimum Distance		
		Cosmetic Damage (BS 7385)	Human Response (NSW EPA Guideline)	
Vibratory Roller	< 50 kN (Typically 1-2t)	5 m	15 m to 20 m	
	< 100 kN (Typically 2-4t)	6 m	20 m	
	< 200 kN (Typically 4-6t)	12 m	40 m	
	< 300 kN (Typically 7-13t)	15 m	100 m	
	> 300 kN (Typically 13-18t)	20 m	100 m	
	> 300 kN (Typically > 18t)	25 m	100 m	
Small Hydraulic Hammer	300 kg - 5 to 12t excavator	2 m	7 m	
Medium Hydraulic Hammer	900 kg - 12 to 18t excavator	7 m	23 m	
Large Hydraulic Hammer	1600 kg - 18 to 34t excavator	22 m	73 m	
Vibratory Pile Driver	Sheet piles	2 m to 20 m	20 to 100 m	
Pile Boring	≤ 800 mm	2 m (nominal)	4 m	
Jackhammer	Hand held	1 m (nominal)	2 m	

# Table 15 Recommended Minimum Working Distances from Vibration Intensive Equipment

The minimum working distances are indicative and will vary depending on the particular item of equipment and local geotechnical conditions. The distances apply to cosmetic damage of typical buildings under typical geotechnical conditions.

# 4.7 **Operational Noise Guidelines**

# 4.7.1 Noise Policy for Industry

The *Noise Policy for Industry* (NPfI) was released in 2017 and sets out the NSW Environment Protection Authority's (EPA's) requirements for the assessment and management of noise from industry in NSW.

# 4.7.1.1 Trigger Levels

The NPfI describes 'trigger levels' which indicate the noise level at which feasible and reasonable noise management measures should be considered. Two forms of noise criteria are provided – one to account for 'intrusive' noise impacts and one to protect the 'amenity' of particular land uses.

- The **intrusiveness** of an industrial noise source is generally considered acceptable if the LAeq noise level of the source, measured over a period of 15 minutes, does not exceed the background noise level by more than 5 dB. Intrusive noise levels are only applied to residential receivers. For other receiver types, only the amenity levels apply.
- To limit continual increases in noise levels from the use of the intrusiveness level alone, the ambient noise level within an area from all industrial sources should remain below the recommended **amenity** levels specified in the NPfI for that particular land use.

For this assessment, the area surrounding the proposal is 'rural' given its existing setting and zoning.



#### 4.7.1.2 Cumulative Impacts with Surrounding Industrial Developments

The NPfI aims to limit continuing increases in noise levels from progressive developments with the application of the amenity criteria. The recommended amenity noise levels represent the objective for the total industrial noise at a receiver location, whereas the project amenity noise level represents the objective for noise from a single industrial development at a receiver location.

To account for cumulative noise from the site with existing (and proposed) industrial premises in the area, the recommended amenity noise level is reduced by 5 dBA to give the project amenity noise level. The project amenity noise level is used in conjunction with the project intrusiveness noise level to determine the Project Noise Trigger Levels (PTNLs) for operational noise from the site. As such, it is considered that cumulative noise impacts from the site with existing (and proposed) industrial noise sources in the area have been accounted for with the adoption of the project amenity noise levels in the assessment of operational noise impacts.Further discussion on the cumulative impacts from the operation of multiple industrial sites is presented in **Section 6.3.4**.

#### 4.7.1.3 Project Specific Criteria

The noise emission trigger levels for operational noise generated by the development are provided in **Table 16**. The Project Noise Trigger Level (PNTL) is the lowest value of the intrusiveness or amenity noise level for each period and are shown below in bold.

NCA	Receiver Type	Period	Recommended Amenity Noise	Measured Noise Level (dBA)		Project Noise Trigger Levels LAeq(15minute) (dBA)	
			Level LAeq(period) (dBA)	RBL <sup>1</sup>	LAeq(period)	Intrusiveness	Amenity <sup>2,3</sup>
NCA1 <sup>4</sup>	Residential	Day	50	39	63	44	48
		Evening	45	39	64	44	43
		Night	40	38	61	43	38
NCA2 <sup>4</sup>	Residential	Day	50	35	66	40	48
		Evening	45	35⁴ (39 actual)	57	40	43
		Night	40	35⁴ (38 actual)	60	40	38
NCA3 <sup>4</sup>	Residential	Day	50	39	53	44	48
		Evening	45	38	46	43	43
		Night	40	36	42	41	38

#### Table 16Project Trigger Noise Levels

Note 1: RBL = Rating Background Level.

Note 2: The recommended amenity noise levels have been reduced by 5 dB to give the project amenity noise levels due to other sources of industrial noise being present in the area, as outlined in the NPfI.

Note 3: The project amenity noise levels have been converted to a 15 minute level by adding 3 dB, as outlined in the NPfl.

Note 4: RBL reduced to be no higher than the daytime RBL.

# 4.7.2 Sleep Disturbance

Guidance for assessing the potential for sleep disturbance impacts on nearby residences is provided in Section 2.5 of the NPfI, which states:

*Where the subject development/premises night-time noise levels at a residential location exceed:* 

- LAeq,15min 40 dB(A) or the prevailing RBL plus 5 dB, whichever is the greater, and/or
- LAFmax 52 dB(A) or the prevailing RBL plus 15 dB, whichever is the greater,

a detailed maximum noise level event assessment should be undertaken

Note that the LAeq(15minute) criteria would be equal to or higher than the Project Noise Trigger Levels outlined in **Table 16**. As such, the assessment against Project Noise Trigger Levels is considered to address this part.

The night-time sleep disturbance LAmax screening noise levels for the residential areas in the vicinity of the development are presented in **Table 17**.

Residential Receiver Area	Noise Level (dBA)			
	Measured Night-time RBL	Sleep Disturbance Screening Noise Level (LAmax)		
NCA1	38	52		
NCA2	35 (38 actual)	52		
NCA3	36	52		

#### Table 17 Night-time Sleep Disturbance Screening Noise Levels

Where the sleep disturbance screening noise level is predicted to be exceeded then a detailed maximum noise level event assessment should be undertaken.

The detailed assessment should discuss the predicted level of the events, the exceedance of the screening level, existing maximum noise levels, and consider guidance from current literature regarding sleep disturbance, such as the *Road Noise Policy*.

# 4.8 **Operational Road Traffic Noise Guidelines**

The potential impacts from operational traffic once it moves off-site and onto public roads are assessed under the NSW EPA *Road Noise Policy* (RNP).

To assess noise impacts that may result from off-site operational road traffic, an initial screening test is first applied to evaluate if existing road traffic noise levels are expected to increase by more than 2 dB with the addition of the traffic from the development at nearby residential and other sensitive receivers. Where this is considered likely further assessment is required using the RNP base criteria shown in **Table 18**.

Road Category	Type of Project/Land Use	Assessment Criteria (dBA)		
		Daytime (7 am - 10 pm)	Night-time (10 pm - 7 am)	
Freeway/ arterial/ sub-arterial roads	Existing residences affected by additional traffic on existing freeways/arterial/sub-arterial roads generated by land use developments	LAeq(15hour) 60 (external)	LAeq(9hour) 55 (external)	
Local roads	Existing residences affected by additional traffic on existing local roads generated by land use developments	LAeq(1hour) 55 (external)	LAeq(1hour) 50 (external)	

#### Table 18 RNP Criteria for Assessing Operational Vehicles on Public Roads



# **5 Construction Noise and Vibration Assessment**

Exact details on the construction of the development are not currently known at this stage of the project. As such, it has been necessary to make certain assumptions as to the type and location of equipment together with details regarding construction activities. These assumptions are defined in the following sections.

# 5.1 Construction Works

# 5.1.1 Working Hours

Where possible, the majority of construction works would be undertaken in accordance with the ICNG during the standard daytime construction working hours of:

- 7:00 am to 6:00 pm Monday to Friday
- 8:00 am to 1:00 pm on Saturdays.

Where works are required to be undertaken outside standard construction hours, the works will be conducted in accordance with an approved Out of Hours protocol to be prepared, submitted and approved as part of the Construction Environmental Management Plan (CEMP) prior to commencement of the works.

# 5.1.2 Construction Works Scenarios

The assessment uses 'realistic worst-case' scenarios to determine the potential airborne noise impacts from the noisiest 15-minute period for each work scenario, as required by the ICNG.

Construction activities would occur sequentially, and it is expected that there would be relatively long periods where construction noise levels are much lower than the worst-case levels presented in this assessment. There would also be times when works are not audible at receivers due to no noisy items of equipment being used.

Sound power levels for the typical operation of construction equipment used in the modelling have been taken from verified test data and global standards that form part of SLR's noise database and are listed in **Appendix C**.

#### Table 19 Construction Scenario Descriptions

Scenario	Description
Site establishment	These works are required to establish the construction compounds and works areas. This scenario would works such as setup of perimeter fencing, compound facilities, signage, lighting, etc. Site establishment works would require the use of noisy earthmoving equipment for activities such as diversion of catchment drains.
Bulk earthworks	<ul> <li>This scenario covers the majority of earthmoving activities which would require the use of noisy earthmoving equipment for activities such as:</li> <li>Stripping of top soil</li> <li>Stockpiling and relocation and compaction of selected material for earthworks balance and batter stabilization</li> <li>Construction of fill embankments including foundation drainage</li> <li>Importation, placement and compaction of fill materials to meet earthworks balance requirements</li> <li>Earthworks will be limited to levelling of existing constructed pad levels (main pad levels undertaken under separate consent).</li> </ul>
Infrastructure works	These works are required to construct the infrastructure components of the development

# **5.2 Construction Airborne Noise Assessment**

SoundPLAN has been used for modelling the airborne noise emissions from construction of the development using the ISO 9613 noise prediction algorithms. The three-dimensional model includes ground topography, buildings and representative noise sources.

# 5.2.1 Overview of Predicted Construction Airborne Noise Levels

The following overview is based on the predicted impacts at the most affected receivers and is representative of the realistic worst-case noise levels (without additional mitigation) that are likely to occur during construction. Receivers which are further away from the works and/or shielded from view would have substantially lower impacts. The assessment is generally considered conservative as the calculations assume several items of construction equipment are in use at the same time within individual scenarios.

The assessment shows the predicted impacts based on the exceedance of the management levels, as per the categories in **Table 20**. The likely subjective response of people affected by the impacts is also shown in the table, noting that the subjective response would vary and depends on the period in which the impacts occur (eg people are generally less sensitive to impacts during the daytime and more sensitive in the evening and night-time).

Exceedance of Management Level	Likely Subjective Response	Impact Colouring
No exceedance	No impact	
1 to 10 dB	Minor to marginal	
11 dB to 20 dB	Moderate	
>20 dB	High	

#### Table 20 Exceedance Bands and Corresponding Subjective Response to Impacts

The noise levels are also shown as a range (eg 55 to 68 dBA), which represents the likely noise levels when works are 'near' to 'far' from a particular receiver.

For most construction activities, it is expected that the construction noise levels would frequently be lower than predicted at the most-exposed receiver, as the noise levels presented in this report are based on each scenario occurring at the site boundary. Predictions have been included for NCA01 however it is noted that there are currently no sensitive receivers as the land is yet to be developed. In the instance that development of NCA01 were to occur prior to construction of the site, the CNVMP which will be prepared prior to the commencement of construction works will also include predictions to NCA01.

#### Table 21 Predicted Worst-Case Construction Airborne Noise Levels – Standard Daytime Construction Hours

Receiver	NCA	NCA Day NML	Predicted Worst-case LAeq(15minute) Noise Level (dBA)					
Category			Site establishment		Bulk earthworks		Infrastructure works	
			Far	Near	Far	Near	Far	Near
Residential	NCA01	49	39	64	41	66	37	62
	NCA02	45	46	56	48	58	44	54
	NCA03	49	40	51	42	53	38	49

The above assessment shows that:

- The highest construction noise impacts are predicted during bulk earthworks when construction equipment is located the southern portion of the site, near sensitive receivers in NCA01 and NCA02. Worst case noise levels are predicted to be up to 66 dBA which is a moderate exceedance of the daytime NML of 49 dBA. Nosie levels would be expected to drop to a minor noise exceedance (3dB above NML) when works are located in other portions of the site.
- Due to the large offset distance between the works and nearby receivers, the majority of construction works are predicted to be minor or compliant with NMLs.
- Implementation of feasible and reasonable construction noise mitigation measures should be undertaken where exceedances of the NMLs are predicted. Construction noise and vibration mitigation measures are discussed in **5.6.1**

#### 5.2.1.1 Highly Noise Affected Residential Receivers

The assessment shows that the nearest receivers to the site are not predicted to be Highly Noise Affected (>75 dBA) during construction works. This is due to the large offset distance between the works and the nearby receivers.

#### 5.2.1.2 Works Outside Standard Construction Hours

No works outside of standard construction hours are currently planned for the development.

Should the need for out of hours works arise, the works will be conducted in accordance with an approved Out of Hours protocol to be prepared, submitted and approved as part of the Construction Environmental Management Plan (CEMP) prior to commencement of the works.

# **5.3 Construction Road Traffic Noise Assessment**

The construction road traffic (heavy vehicles and employee vehicles) is anticipated to access the site via Old Wallgrove Road, travelling from the Great Western Highway or M4 Motorway in the north, or M7 Motorway in the south.

No anticipated construction vehicle numbers have been provided in the Traffic Impact Assessment (TIA) for the development prepared by Ason Group (report reference P1328r01 dated 30 March 2020). It is noted in the TIA that construction traffic volumes are expected to be lower than the operational Stage 1 proposal.

# 5.4 Construction Ground-borne Noise

Construction works can cause ground-borne noise impacts in nearby buildings when vibration generating equipment is in use. Ground-borne noise impacts should be considered where the ground-borne noise levels are higher than noise transmitted through the air, such as where buildings near to construction works have high performing facades which attenuate the airborne component.

All receivers are sufficiently distant from the works for ground-borne noise impacts to be insignificant compared to airborne noise.

# 5.5 **Construction Vibration Assessment**

Vibration intensive items of plant proposed for use during the construction of the development would include rockbreakers and vibratory rollers. These items of equipment are proposed to be used primarily during enabling works and bulk earthworks.

Site specific vibration mitigation measures should be utilised where works requiring the use of vibration intensive items of plant are proposed within the minimum working distances of sensitive receivers (outlined in **Table 15**).

# 5.6 **Construction Noise and Vibration Mitigation Measures**

The ICNG acknowledges that due to the nature of construction works it is inevitable that there will be impacts where construction is near to sensitive receivers. Examples of potential mitigation and management measures which could be applied to the project to minimise the impacts are provided below.



Specific strategies would be determined as the project progresses and detailed in the Construction Environmental Management Plan (CEMP) for the project before any works begin. This plan provides a detailed assessment of the potential impacts from the work and define the site specific mitigation and management measures to be used to control the impacts, particularly where evening or night-time works are required.

# 5.6.1 Standard Mitigation

The Roads and Maritime *Construction Noise and Vibration Guideline* (CNVG) contains a number of standard measures for mitigating and managing construction impacts on development projects. Whilst it is acknowledge that this project is not a road project, the mitigation measures are considered suitable for all form of construction works.

The measures are shown in **Table 22** and should be applied where feasible and reasonable to minimise the impacts from the works as far as practicable.

Action Required	Applies To	Details			
Management Measur	Management Measures				
Implementation of any project specific mitigation measures required.	Airborne noise	Implementation of any project specific mitigation measures required.			
Implement community consultation or notification measures.	Airborne noise Ground-borne noise & vibration	Notification detailing work activities, dates and hours, impacts and mitigation measures, indication of work schedule over the night time period, any operational noise benefits from the works (where applicable) and contact telephone number. Notification should be a minimum of 7 calendar days prior to the start of works. For projects other than maintenance works more advanced consultation or notification may be required. Website (If required) Contact telephone number for community Email distribution list (if required) Community drop in session (if required by approval conditions).			
Site inductions	Airborne noise Ground-borne noise & vibration	<ul> <li>All employees, contractors and subcontractors are to receive an environmental induction. The induction must at least include:</li> <li>all project specific and relevant standard noise and vibration mitigation measures</li> <li>relevant licence and approval conditions</li> <li>permissible hours of work</li> <li>any limitations on high noise generating activities</li> <li>location of nearest sensitive receivers</li> <li>construction employee parking areas</li> <li>designated loading/unloading areas and procedures</li> <li>site opening/closing times (including deliveries)</li> <li>environmental incident procedures.</li> </ul>			
Behavioural practices	Airborne noise	No swearing or unnecessary shouting or loud stereos/radios on site. No dropping of materials from height, throwing of metal items and slamming of doors.			
Verification	Airborne noise Ground-borne noise & vibration	Where specified under Appendix C of the CNVG a noise verification program is to be carried out for the duration of the works in accordance with the Construction Noise and Vibration Management Plan and any approval and licence conditions.			

#### Table 22 Recommended Standard Mitigation and Management Measures

Action Required	Applies To	Details	
Attended vibration measurements	Ground-borne vibration	Where required attended vibration measurements should be undertaken at the commencement of vibration generating activities to confirm that vibration levels are within the acceptable range to prevent cosmetic building damage.	
Update Construction Environmental Management Plans	Airborne noise Ground-borne noise & vibration	The CEMP must be regularly updated to account for changes in noise and vibratio management issues and strategies.	
Building condition surveys	Vibration Blasting	Undertake building dilapidation surveys on all buildings located within the buffer zone prior to commencement of activities with the potential to cause property damage	
Source Controls			
Construction hours and scheduling.	Airborne noise Ground-borne noise & vibration	Where feasible and reasonable, construction should be carried out during the standard daytime working hours. Work generating high noise and/or vibration levels should be scheduled during less sensitive time periods.	
Construction respite period during normal hours and out-of-hours work	Ground-borne noise & vibration Airborne noise	Respite Offers should be considered made where there are high noise and vibration generating activities near receivers. As a guide work should be carried out in continuous blocks that do not exceed 3 hours each, with a minimum respite period of one hour between each block. The actual duration of each block of work and respite should be flexible to accommodate the usage of and amenity at nearby receivers.	
Equipment selection.	Airborne noise Ground-borne noise & vibration	Use quieter and less vibration emitting construction methods where feasible and reasonable. For example, when piling is required, bored piles rather than impact-driven piles will minimise noise and vibration impacts. Similarly, diaphragm wall construction techniques, in lieu of sheet piling, will have significant noise and vibration benefits. Ensure plant including the silencer is well maintained.	
Plant noise levels.	Airborne-noise	Noise generating equipment will be regularly checked and effectively maintained, including checking of hatches/enclosures regularly to ensure that seals are in good condition and doors close properly against seals	
Use and siting of plant.	Airborne-noise	The offset distance between noisy plant and adjacent sensitive receivers is to be maximised. Plant used intermittently to be throttled down or shut down. Noise-emitting plant to be directed away from sensitive receivers. Only have necessary equipment on site.	
Plan worksites and activities to minimise noise and vibration.	Airborne noise Ground-borne vibration	Locate compounds away from sensitive receivers and discourage access from local roads. Plan traffic flow, parking and loading/unloading areas to minimise reversing movements within the site. Where additional activities or plant may only result in a marginal noise increase and speed up works, consider limiting duration of impact by concentrating noisy activities at one location and move to another as quickly as possible. Very noise activities should be scheduled for normal working hours. If the work cannot be undertaken during the day, it should be completed before 11:00 pm. Where practicable, work should be scheduled to avoid major student examination periods when students are studying for examinations such as before or during Higher School Certificate and at the end of higher education semesters. If programmed night work is postponed the work should be re-programmed and the approaches in this guideline apply again.	
Reduced equipment power	Airborne noise Ground-borne vibration	Use only the necessary size and power	



Action Required	Applies To	Details
Non-tonal and ambient sensitive reversing alarms	Airborne noise	Non-tonal reversing beepers (or an equivalent mechanism) must be fitted and used on all construction vehicles and mobile plant regularly used on site and for any out of hours work.
		Consider the use of ambient sensitive alarms that adjust output relative to the ambient noise level.
Minimise disturbance arising	Airborne noise	Compounds and worksites will be designed to promote one-way traffic and minimise the need for vehicle reversing.
from delivery of goods to construction sites.		Where practicable, work compounds, parking areas, and equipment and material stockpiles will be positioned away from noise-sensitive locations and take advantage of existing screening from local topography.
		Select site access points and roads as far as possible away from sensitive receivers.
		Dedicated loading/unloading areas to be shielded if close to sensitive receivers.
		Delivery vehicles to be fitted with straps rather than chains for unloading, wherever possible.
		Avoid or minimise these out of hours movements where possible.
Engine compression	Construction	Limit the use of engine compression brakes at night and in residential areas.
brakes	vehicles	Ensure vehicles are fitted with a maintained Original Equipment Manufacturer exhaust silencer or a silencer that complies with the National Transport Commission's 'In-service test procedure' and standard.
Path Controls		
Shield stationary noise sources such as pumps, compressors, fans etc.	Airborne noise	Stationary noise sources should be enclosed or shielded where feasible and reasonable whilst ensuring that the occupational health and safety of workers is maintained. Appendix D of AS 2436:2010 lists materials suitable for shielding.
Shield sensitive receivers from noisy activities.	Airborne noise	Where practicable, work compounds, parking areas, and equipment and material stockpiles will be positioned away from noise-sensitive locations and take advantage of existing screening from local topography.
Receptor Control		
Structural surveys and	Ground-borne vibration	Pre-construction surveys of the structural integrity of vibration sensitive buildings may be warranted.
vibration monitoring		At locations where there are high-risk receptors, vibration monitoring should be conducted during the activities causing vibration.

# **6 Operational Noise Assessment**

Exact details on the various uses of the development are not currently known at this stage of the project. As such, it has been necessary to make certain assumptions as to the type and location of equipment together with details regarding operational measures. These assumptions are defined in the following sections.

# 6.1 **Operational Noise Modelling**

SoundPLAN has been used for modelling the noise emissions from the operation of the development using the CONCAWE industrial noise prediction algorithms. The three-dimensional model includes ground topography, buildings and noise sources.

Based on the analysis of prevailing weather conditions (refer to **Section 3.3**), the noise model includes standard weather conditions during the daytime and evening periods, with noise-enhancing weather conditions during the night-time period, using an F-class temperature inversion with a 3 m/s source to receiver drainage flow.

# 6.1.1 Noise Model Inputs

#### 6.1.1.1 Vehicle Movements

In order to assess the operational noise impacts from the development, worst-case peak light and heavy vehicle movements have been modelled. Light vehicles have been modelled on the access roads and in the car parking areas, and heavy vehicles on the access roads and in the hardstand areas.

Vehicle volumes were taken from Table 11 of the Traffic Impact Assessment (TIA) prepared by Ason Group. The following assumptions have been adopted based the information provided:

- Daytime/Evening Peak 1-hour 291 two-way vehicle movements (based on AM Peak)
- Night-time Peak 1-hour 214 two-way vehicle movements (based on PM peak)
- Light vehicles comprise 50% of the total vehicles, with heavy vehicles the remaining 50%.

The modelled vehicle movements are detailed in **Table 23** for each individual lot.

#### Table 23 Daily and Peak Vehicle Movements by Lot Number

Lot Number	Peak	Total	
	AM Peak 1hr (day)	PM Peak 1hr (day)	Daily
201	110	81	1176
202-A	44	32	463
202-В	43	32	463
203	52	38	552
204	42	32	448

The peak 1-hour movements outlined above were further broken down to peak 15-minute movements in order to assess the noise emissions against the PTNLs. The peak 1-hour movements have been assumed to be spread evenly across each 15-minute period.

External forklift movements (ie outside of the warehouses) have been modelled in the at-grade dock areas of the hardstands. It has been assumed that forklifts would operate continuously during any one 15-minute period. One forklift for every two heavy vehicles onsite has been modelled operating externally in the hardstand areas for each of the warehouses.

Sound power levels (SWLs) and speed assumptions for the modelled vehicle movements are outlined in Table 24.

Noise Source	Sound Power Level (SWL), per vehicle	Average Speed
Heavy Vehicles	103 dBA <sup>1</sup>	25 km/h
Light Vehicles	96 dBA	40 km/h
Gas-powered Forklifts <sup>2</sup>	93 dBA	n/a

### Table 24 Sound Power Levels for Onsite Vehicle Movements

Note 1: Based on SLR's noise measurement database, this sound power level is typical of trucks travelling at low speeds, such as within industrial estates.

Note 2: If electric forklifts are proposed for the development, noise emissions from forklifts would be considerably lower than gas-powered forklifts.

In order to assess the possibility of sleep disturbance, heavy vehicle brake releases and reverse alarms (nontonal) have been modelled along the heavy vehicle routes and in the hardstand areas of the development with a LAmax SWL of 118 dBA, and light vehicles have been modelled with a LAmax SWL of 100 dBA.

### 6.1.1.2 Mechanical Plant

Mechanical plant design and selection will be confirmed during the detailed design phase of the project. For the purposes of this assessment, external fixed mechanical plant has been modelled on the warehouse rooftops. Rooftop fixed plant units have been modelled with an indicative SWL of 90 dBA and an estimated number of rooftop units based on building area. **Table 25** details the breakdown of the modelled mechanical plant.

### Table 25 Mechanical Plant

Lot Number	Number of rooftop mounted mechanical plant
201	15
202-A	6
202-В	6
203	7
204	6

## 6.2 **Predicted Operational Noise Levels**

The project will be constructed and commence operations as one stage. Overall noise levels associated with the site when fully operational (ie the Masterplan), have been considered together with cumulative noise emissions from other nearby industrial premises where applicable.

## 6.2.1 Masterplan Development

The predicted operational noise levels at the nearest receivers from industrial noise emissions for the fully operational masterplan development are summarised in **Table 26**. The results represent the simultaneous peak operation of all warehouses (Lots 201, 202, 203, and 204).

A combination of source and path noise control measures were included in the operational noise model to predict indicative potential reductions in noise impact. These measures comprised the following:

- Orientation of heavy vehicle loading areas and access routes away from the southern and eastern site boundary as far as practicable, to take advantage of screening afforded by the building envelope.
- A 3 m high noise barrier along the site boundary to the south of the Lot 201 hardstand as illustrated in **Figure 1**. This barrier is required to mitigate heavy vehicle noise movements within the hardstand area.
- A solid wall to the full length of the southern end of the Lot 204 canopy (hardstand to canopy height).
- The addition of rooftop plant screening and limiting the rooftop plant to an effective SWL per unit 80 dBA.

Noise contours are provided for day/evening (standard weather) in **Figure 4** and night-time (noise-enhancing weather) in **Figure 5**.

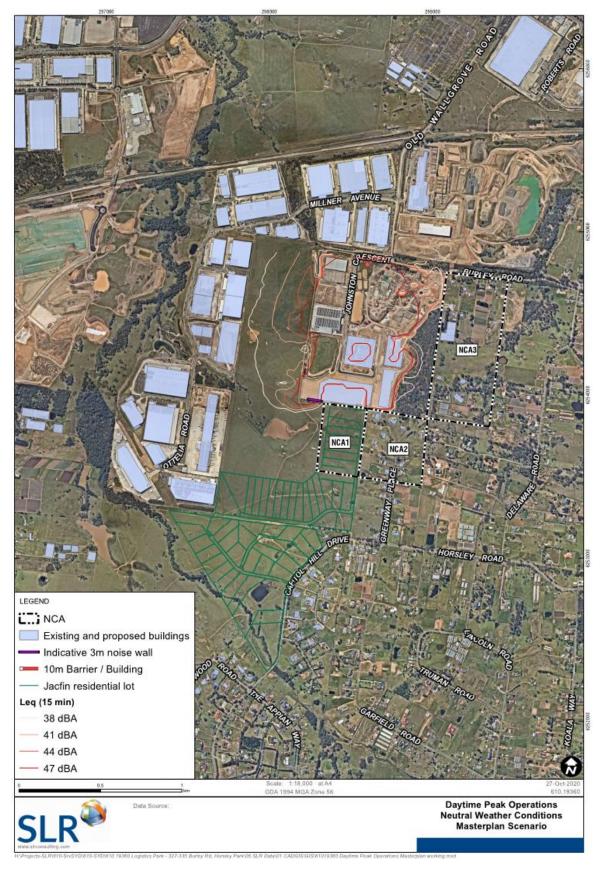


NCA	Receiver	Period (weather)	LAeq(15 minutes	s) Noise Leve	l (dBA)		LAmax Noise Level (dBA)			
	Туре		Project Noise Trigger Level	Predicted	Exceedance	Compliance	Sleep Disturbance Screening Noise Level	Predicted	Exceedance	Compliance
NCA01	Residential	Daytime (standard)	44	34	-	Yes	n/a²	n/a²	n/a²	n/a²
		Evening (standard)	43	34	-	Yes	n/a²	n/a²	n/a²	n/a²
		Night-time (noise- enhancing)	38	37	-	Yes	52	53	1	No
NCA02	Residential	Daytime (standard)	40	34	-	Yes	n/a²	n/a²	n/a²	n/a²
		Evening (standard)	40	34	-	Yes	n/a²	n/a²	n/a²	n/a²
		Night-time (noise- enhancing)	38	38	-	Yes	52	54	2	No
NCA03	Residential	Daytime (standard)	44	38	-	Yes	n/a²	n/a²	n/a²	n/a²
		Evening (standard)	43	38	-	Yes	n/a²	n/a²	n/a²	n/a²
		Night-time (noise- enhancing)	38	44	6	No	52	59	7	No

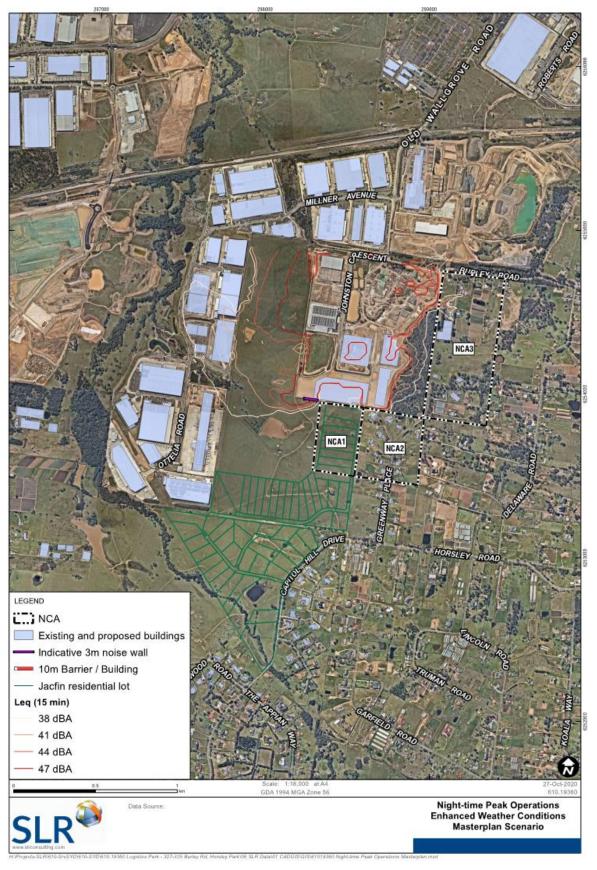
### Table 26 Masterplan Scenario - 3 m Noise Barrier to Lot 201 Hardstand and Mechanical Plant Screening

Note 1: **Bold** text indicates an exceedance of the project noise trigger level.

Note 2: LAmax criteria are not applicable during this time period.



## Figure 4 Predicted Noise Levels – Day/Evening – Standard Weather Conditions – Masterplan Scenario



## Figure 5 Predicted Noise Levels – Night – Noise-Enhancing Weather Conditions – Masterplan Scenario

Table 26 shows that compliance is predicted at all receivers for daytime and evening operation.

For night-time operation under enhanced weather conditions, exceedances of up to 6 dB in operational LAeq noise levels and 7 dB in operational LAmax noise levels are predicted.

From a review of the results in **Table 26** and noise contours in **Figure 5**, it is apparent that the exceedances in NCA3 are primarily impacting receivers to the northern end of the catchment, adjacent to the future Stage 3 development site. Until Stage 3 is constructed there would be no screening to the receivers located north of the Stage 2 site.

Reasonable and feasible operational noise mitigation and management measures should be considered to minimise noise impacts at the receivers where the LAeq criteria is predicted to be exceeded. Potential operational noise mitigation and management measures are discussed further in **Section 6.3**.

## 6.3 **Operational Noise Mitigation and Management Measures**

Where noise impacts from the development are predicted to exceed the relevant noise criteria, feasible and reasonable operational noise mitigation and management measures should be considered, with the aim of reducing noise emissions to the relevant criteria.

The typical hierarchy for mitigation and management of industrial noise sources is as follows:

- Reducing noise emissions at the source (ie noise source control)
- Reducing noise in transmission to the receiver (ie noise path control)
- Reducing noise at the receiver (ie at-receiver control)

The NPfI recognises that residual noise impacts may exist after the implementation of feasible and reasonable noise mitigation and management measures.

The NPfI generally considers the significance of residual impacts as summarised in Table 27.

Table 27	Significance	of Residual	Impacts
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Exceedance of the Criteria	Significance of Residual Noise Impacts	Example of Potential Treatment
0 to 2 dBA	Negligible	The exceedances would generally not be discernible by the average listener and therefore would not warrant receiver-based treatments or controls.
3 to 5 dBA with minimal increase to cumulative industrial noise	Marginal	Provision of mechanical ventilation to enable windows to be closed without compromising internal air quality/amenity.
3 to 5 dBA with significant increase to cumulative industrial noise	Moderate	Provision of mechanical ventilation along with upgrade facade elements, such as windows, doors or roof insulation, to further increase the ability of the building facade to reduce noise levels.
>5 dBA but less than recommended amenity noise level		
>5 dBA and greater than recommended amenity noise level	Significant	May include suitable commercial agreements where considered feasible and reasonable.

The significance of any potential residual noise impacts should be taken into account when considering the reasonableness and feasibleness of operational noise mitigation and management measures.

The below sections discuss potential options for mitigating and managing operational noise emissions from the development. These measures should be investigated further during detailed design of the development, including an assessment of whether the option is feasible and reasonable for the benefit that it provides.



## 6.3.1 Noise Source Control

It should be noted that the predicted operational noise impacts assume peak 15-minute operations would occur concurrently across all lots within the development. Some of the noise source control measures outlined below would occur naturally as the different offices and warehouse across the development would likely have different shift times for their employees and delivery/pickup times for heavy vehicles, however these could be emphasized further through scheduling, if required.

Potential options for mitigating and managing sources of operational noise may include the combination of several measures, such as:

- Relocating heavy vehicle access routes away from the site boundary, taking advantage of screening afforded by the building envelope
- Reducing peak 15-minute heavy vehicle movements across the development by staggering delivery/pickup times.
- Reducing peak 15-minute light vehicle movements across the development by staggering shift change times for employees.
- Minimising the concurrent use of forklifts and other mobile plant outside the warehouses (ie in the hardstand areas) and/or limiting their use to the less sensitive daytime and evening periods.
- The use of quieter mobile plant options, such as electric forklifts instead of gas-powered forklifts.
- Locating fixed mechanical plant away from the most-affected sensitive receivers, such as groundlevel locations instead of rooftop locations, and/or shielded behind the warehouse/office structures.
- The use of quieter fixed mechanical plant options, noting that this assessment assumes an indicative noise level for modelled mechanical plant.
- Acoustic screening, no less than 500 mm higher than the top of the plant, located as close as practicable to the plant.
- Best management practice such as switching vehicles and plant off when not in use, no yelling/swearing/loud music onsite, education of staff and drivers regarding noise impacts, regular maintenance of plant and equipment to minimise noise emissions, use of silent or non-tonal reverse alarms instead of tonal alarms, minimising use of reverse alarms by providing forward manoeuvring where practicable.

## 6.3.2 Noise Path Control

Noise path control is typically in the form of noise barriers and/or noise mounds. Barriers and mounds work best when located close to the noise source or close to the receiver.

As the receivers surrounding the development are generally isolated residences on large private lots, construction of noise barriers or mounds close to receivers would be unlikely to be feasible.

## 6.3.3 Stage 3 Mitigation Scenario

The operational LAeq exceedances in **Table 26** were identified as receivers in NCA3 located adjacent to the future Stage 3 site and hence afforded no screening from Stage 2 activities.



In order to determine the impact of noise mitigation provided by future Stage 3 buildings or other temporary screening measures at the Stage 2 site boundary, an indicative 10m barrier/building was included to the northern boundary of Lot 202 and Lot 203 as illustrated in **Figure 2**.

The results are summarised in **Table 28**. Noise contours are provided for day/evening (standard weather) in **Figure 6** and night-time (noise-enhancing weather) in **Figure 7**.

NCA	Receiver	Period (weather)	LAeq(15 minutes)	loise Level (	dBA)		LAmax Noise Level (dBA)	)		
	Туре		Project Noise Trigger Level	Predicted	Exceedance	Compliance	Sleep Disturbance Screening Noise Level	Predicted	Exceedance	Compliance
NCA01	Residential	Daytime (standard)	44	34	-	Yes	n/a²	n/a²	n/a²	n/a²
		Evening (standard)	43	34	-	Yes	n/a²	n/a²	n/a²	n/a²
		Night-time (noise-enhancing)	38	37	-	Yes	52	53	1	No
NCA02	Residential	Daytime (standard)	40	34	-	Yes	n/a²	n/a²	n/a²	n/a²
		Evening (standard)	40	34	-	Yes	n/a²	n/a²	n/a²	n/a²
		Night-time (noise-enhancing)	38	38	-	Yes	52	54	2	No
NCA03	Residential	Daytime (standard)	44	33	-	Yes	n/a²	n/a²	n/a²	n/a²
		Evening (standard)	43	33	-	Yes	n/a²	n/a²	n/a²	n/a²
		Night-time (noise-enhancing)	38	37	-	Yes	52	59	7	No

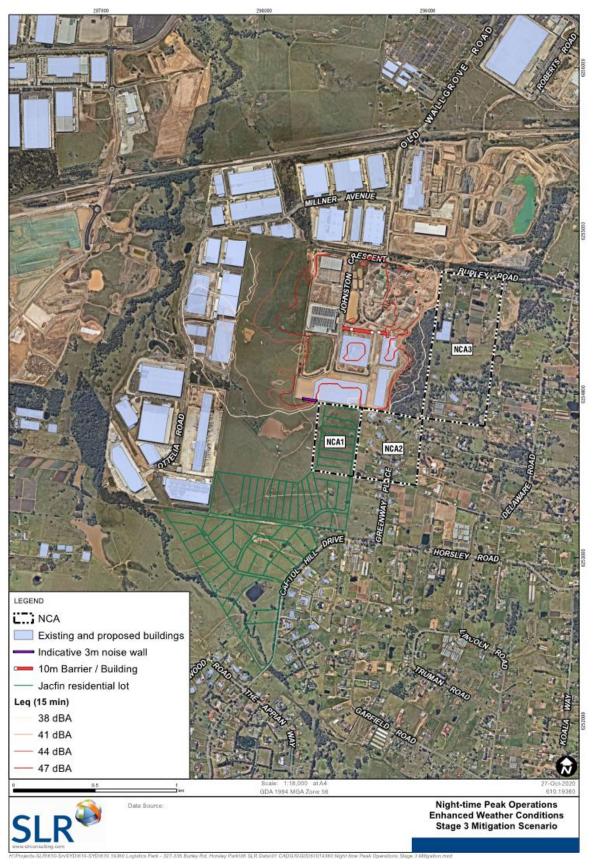
### Table 28 Mitigation Scenario - Indicative Noise Level Reduction with 10 m Building/Barrier to Stage 3 Boundary

Note 1: **Bold** text indicates an exceedance of the project noise trigger level.

Note 2: LAmax criteria are not applicable during this time period.



## Figure 6 Predicted Noise Levels – Day/Evening – Standard Weather Conditions – Mitigation Scenario



## Figure 7 Predicted Noise Levels – Night – Noise-Enhancing Weather Conditions – Mitigation Scenario

**Table 28** shows that significant reductions in operational LAeq noise impacts can be achieved with screening provided by buildings or barriers on or adjacent to the Stage 3 development site, with compliance now indicated at all receivers for daytime, evening and night-time operation.

### 6.3.3.1 Maximum Noise Levels

For night-time operation under enhanced weather conditions, exceedances of up to 7 dB in operational LAmax noise levels are predicted. The Stage 3 mitigation scenario is provided to give an indication of the levels of improvement to operational LAeq noise impacts that may be achieved with preliminary path noise controls. Refinement of road and building pad heights and barrier/building extents during design development is anticipated to further reduce operational LAmax noise levels.

As outlined in **Section 4.7.2**, where the sleep disturbance screening noise level is predicted to be exceeded then a detailed assessment of maximum noise events should be undertaken. The detailed assessment should discuss the predicted level of the events, the exceedance of the screening level, existing maximum noise levels, and consider guidance from current literature regarding sleep disturbance, such as the *Road Noise Policy* (RNP).

The RNP provides context in relation to maximum noise levels and potential for sleep disturbance. The RNP concludes that maximum internal noise levels of 50-55 dBA are unlikely to awaken people, and one or two events per night with maximum internal noise levels of 65-70 dBA are not likely to affect health and wellbeing significantly. This results in corresponding external noise levels of 60-65 dBA and 75-80 dBA assuming a 10 dB loss through open windows.

Based on the RNP guidance outlined above, the results in **Table 26** and **Table 28** indicate that maximum noise levels from the operational development are predicted to be below LAmax 60 dBA externally and therefore unlikely to significantly exceed the sleep disturbance screening level for the most affected receivers.

## 6.3.4 Cumulative Operational Noise Impacts with Other Industry

The NPfI aims to limit continuing increases in noise levels from progressive developments with the application of the amenity criteria. The recommended amenity noise levels represent the objective for the total industrial noise at a receiver location, whereas the project amenity noise level represents the objective for noise from a single industrial development at a receiver location.

To account for cumulative noise from the development with existing industrial premises in the area, the recommended amenity noise level is reduced by 5 dBA to give the project amenity noise level. The project amenity noise level is used in conjunction with the project intrusiveness noise level to determine the Project Noise Trigger Levels (PTNLs) for operational noise from the development (refer to **Section 4.7**).

As such, it is considered that cumulative noise impacts from the development with existing industrial noise sources in the area have been accounted for with the adoption of the project trigger noise levels in the assessment of operational noise impacts detailed in **Section 6.2** and **Section 6.3**.

## 6.3.5 At-Receiver Control

At-receiver mitigation measures can be utilised to reduce noise impacts where residual noise impacts are present after implementation of feasible and reasonable noise source and path controls, or where those controls are not considered to be feasible and reasonable.



At-receiver mitigation typically involves using architectural treatments such as thicker glazing and doors or upgraded facade constructions to achieve appropriate internal noise levels. Architectural treatments are more effective when they are applied to masonry buildings than lightly clad timber frames structures, and caution should be taken before providing treatments to buildings in a poor state as they may not be effective.

Architectural treatments are typically limited to:

- Fresh air ventilation systems that meet the Building Code of Australia requirements with the windows and doors shut
- Upgraded windows and glazing and solid core doors on the exposed facades of the substantial structures only (eg masonry or insulated weather board cladding with sealed underfloor)
- Upgrading window or door seals and appropriately treating sub-floor ventilation
- The sealing of wall vents
- The sealing of the underfloor below the bearers and appropriately treating sub-floors ventilation
- Roof insulation
- The sealing of eaves.

Alternative at-receiver mitigation can include:

• The installation of acoustic screen walls that break line-of-sight between the affected facade window and the noise sources where they are feasible and reasonable and are preferred by the owner. This option can also minimise noise impacts on outdoor areas of the receiver property, such as laws and courtyards.

Identification of residual noise impacts and receivers eligible for consideration of at-receiver noise treatments would be undertaken during the detailed design stage after consideration of any noise source and path mitigation and management measures.





Acoustic Terminology



#### 1. Sound Level or Noise Level

The terms 'sound' and 'noise' are almost interchangeable, except that 'noise' often refers to unwanted sound.

Sound (or noise) consists of minute fluctuations in atmospheric pressure. The human ear responds to changes in sound pressure over a very wide range with the loudest sound pressure to which the human ear can respond being ten million times greater than the softest. The decibel (abbreviated as dB) scale reduces this ratio to a more manageable size by the use of logarithms.

The symbols SPL, L or LP are commonly used to represent Sound Pressure Level. The symbol LA represents A-weighted Sound Pressure Level. The standard reference unit for Sound Pressure Levels expressed in decibels is  $2 \times 10^{-5}$  Pa.

#### 2. 'A' Weighted Sound Pressure Level

The overall level of a sound is usually expressed in terms of dBA, which is measured using a sound level meter with an 'A-weighting' filter. This is an electronic filter having a frequency response corresponding approximately to that of human hearing.

People's hearing is most sensitive to sounds at mid frequencies (500 Hz to 4,000 Hz), and less sensitive at lower and higher frequencies. Different sources having the same dBA level generally sound about equally loud.

A change of 1 dB or 2 dB in the level of a sound is difficult for most people to detect, whilst a 3 dB to 5 dB change corresponds to a small but noticeable change in loudness. A 10 dB change corresponds to an approximate doubling or halving in loudness. The table below lists examples of typical noise levels.

Sound Pressure Level (dBA)	Typical Source	Subjective Evaluation
130	Threshold of pain	Intolerable
120	Heavy rock concert	Extremely
110	Grinding on steel	noisy
100	Loud car horn at 3 m	Very noisy
90	Construction site with pneumatic hammering	
80	Kerbside of busy street	Loud
70	Loud radio or television	
60	Department store	Moderate to
50	General Office	quiet
40	Inside private office	Quiet to
30	Inside bedroom	very quiet
20	Recording studio	Almost silent

Other weightings (eg B, C and D) are less commonly used than Aweighting. Sound Levels measured without any weighting are referred to as 'linear', and the units are expressed as dB(lin) or dB.

#### 3. Sound Power Level

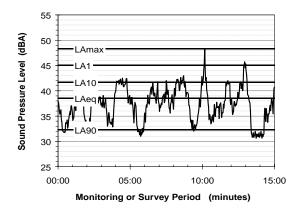
The Sound Power of a source is the rate at which it emits acoustic energy. As with Sound Pressure Levels, Sound Power Levels are expressed in decibel units (dB or dBA), but may be identified by the symbols SWL or LW, or by the reference unit  $10^{-12}$  W.

The relationship between Sound Power and Sound Pressure is similar to the effect of an electric radiator, which is characterised by a power rating but has an effect on the surrounding environment that can be measured in terms of a different parameter, temperature.

#### 4. Statistical Noise Levels

Sounds that vary in level over time, such as road traffic noise and most community noise, are commonly described in terms of the statistical exceedance levels LAN, where LAN is the A-weighted sound pressure level exceeded for N% of a given measurement period. For example, the LA1 is the noise level exceeded for 1% of the time, LA10 the noise exceeded for 10% of the time, and so on.

The following figure presents a hypothetical 15 minute noise survey, illustrating various common statistical indices of interest.



Of particular relevance, are:

- LA1 The noise level exceeded for 1% of the 15 minute interval.
- LA10 The noise level exceeded for 10% of the 15 minute interval. This is commonly referred to as the average maximum noise level.
- LA90 The noise level exceeded for 90% of the sample period. This noise level is described as the average minimum background sound level (in the absence of the source under consideration), or simply the background level.
- LAeq The A-weighted equivalent noise level (basically, the average noise level). It is defined as the steady sound level that contains the same amount of acoustical energy as the corresponding time-varying sound.

#### 5. Frequency Analysis

Frequency analysis is the process used to examine the tones (or frequency components) which make up the overall noise or vibration signal.

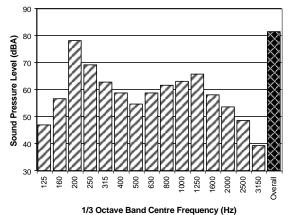
The units for frequency are Hertz (Hz), which represent the number of cycles per second.

Frequency analysis can be in:

- Octave bands (where the centre frequency and width of each band is double the previous band)
- 1/3 octave bands (three bands in each octave band)
- Narrow band (where the spectrum is divided into 400 or more bands of equal width)



The following figure shows a 1/3 octave band frequency analysis where the noise is dominated by the 200 Hz band. Note that the indicated level of each individual band is less than the overall level, which is the logarithmic sum of the bands.



#### 6. Annoying Noise (Special Audible Characteristics)

A louder noise will generally be more annoying to nearby receivers than a quieter one. However, noise is often also found to be more annoying and result in larger impacts where the following characteristics are apparent:

- Tonality tonal noise contains one or more prominent tones (ie differences in distinct frequency components between adjoining octave or 1/3 octave bands), and is normally regarded as more annoying than 'broad band' noise.
- Impulsiveness an impulsive noise is characterised by one or more short sharp peaks in the time domain, such as occurs during hammering.
- Intermittency intermittent noise varies in level with the change in level being clearly audible. An example would include mechanical plant cycling on and off.
- Low Frequency Noise low frequency noise contains significant energy in the lower frequency bands, which are typically taken to be in the 10 to 160 Hz region.

#### 7. Vibration

Vibration may be defined as cyclic or transient motion. This motion can be measured in terms of its displacement, velocity or acceleration. Most assessments of human response to vibration or the risk of damage to buildings use measurements of vibration velocity. These may be expressed in terms of 'peak' velocity or 'rms' velocity.

The former is the maximum instantaneous velocity, without any averaging, and is sometimes referred to as 'peak particle velocity', or PPV. The latter incorporates 'root mean squared' averaging over some defined time period.

Vibration measurements may be carried out in a single axis or alternatively as triaxial measurements (ie vertical, longitudinal and transverse).

The common units for velocity are millimetres per second (mm/s). As with noise, decibel units can also be used, in which case the reference level should always be stated. A vibration level V, expressed in mm/s can be converted to decibels by the formula 20 log (V/Vo), where Vo is the reference level  $(10^{-9} \text{ m/s})$ . Care is required in this regard, as other reference levels may be used

#### 8. Human Perception of Vibration

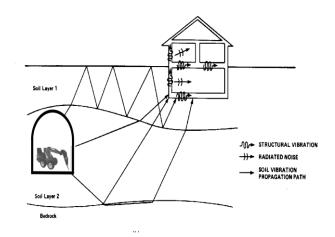
People are able to 'feel' vibration at levels lower than those required to cause even superficial damage to the most susceptible classes of building (even though they may not be disturbed by the motion). An individual's perception of motion or response to vibration depends very strongly on previous experience and expectations, and on other connotations associated with the perceived source of the vibration. For example, the vibration that a person responds to as 'normal' in a car, bus or train is considerably higher than what is perceived as 'normal' in a shop, office or dwelling.

#### 9. Ground-borne Noise, Structure-borne Noise and **Regenerated Noise**

Noise that propagates through a structure as vibration and is radiated by vibrating wall and floor surfaces is termed 'structure-borne noise', 'ground-borne noise' or 'regenerated noise'. This noise originates as vibration and propagates between the source and receiver through the ground and/or building structural elements, rather than through the air.

Typical sources of ground-borne or structure-borne noise include tunnelling works, underground railways, excavation plant (eg rockbreakers), and building services plant (eg fans, compressors and generators).

The following figure presents an example of the various paths by which vibration and ground-borne noise may be transmitted between a source and receiver for construction activities occurring within a tunnel.



The term 'regenerated noise' is also used in other instances where energy is converted to noise away from the primary source. One example would be a fan blowing air through a discharge grill. The fan is the energy source and primary noise source. Additional noise may be created by the aerodynamic effect of the discharge grill in the airstream. This secondary noise is referred to as regenerated noise.



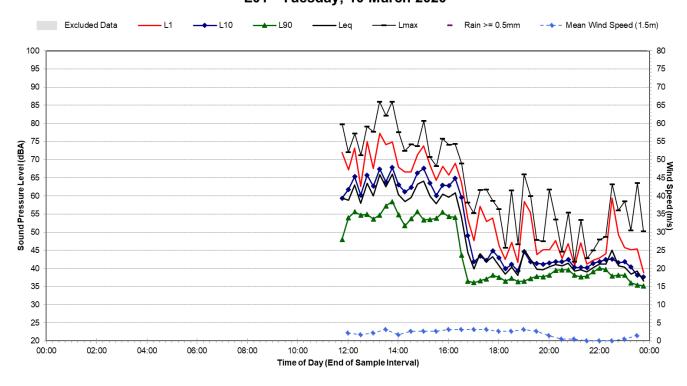


Noise Monitoring Results



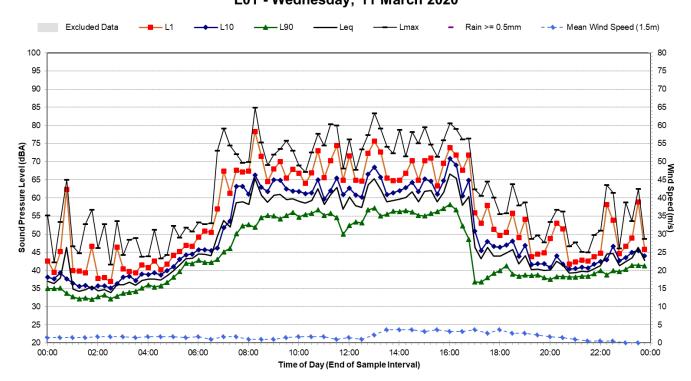
Noise Monitoring Location	L01				Map of Noise Monitoring
Noise Monitoring Address	327-335 Burley R	•			
Logger Device Type: Svantek 95	7, Logger Serial No: 238	815			
Ambient noise logger deployed	in an open area at the	centre of the site, appro	oximately 700 m from	Burley Road.	
Attended noise measurements excavators which were a safety		this location due to the	presence of heavy ve	ehicles and	
Ambient Noise Logging Results	– NPfl Defined Time P	eriods			Photo of Noise Monitorin
Monitoring Period	Noise Level (dBA)				
	RBL	LAeq	L10	L1	and a second sec
Daytime	37	66	63	67	
Evening	35	42	42	46	
Night-time	34	50	41	44	
Ambient Noise Logging Results	- RNP Defined Time P	eriods			
Monitoring Period	Noise Level (dBA)				
	LAeq(period)		LAeq(1hour)		and and
Daytime (7am-10pm)	64		72		
Night-time (10pm-7am)	50		64		
Attended Noise Measurement	Results				
Date	Start Time	Measured Noise Leve	el (dBA)		
		LA90	LAeq	LAmax	
-	-	-	-	-	

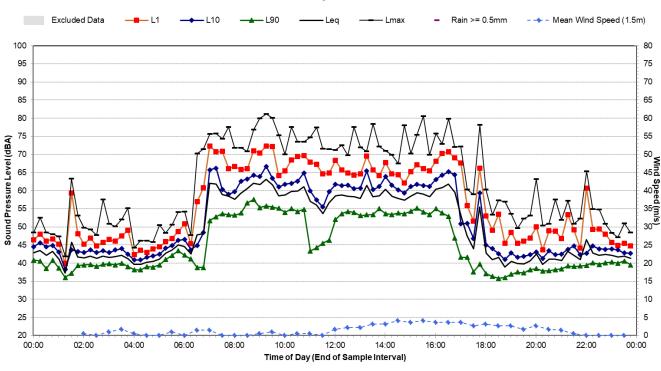




## Statistical Ambient Noise Levels L01 - Tuesday, 10 March 2020

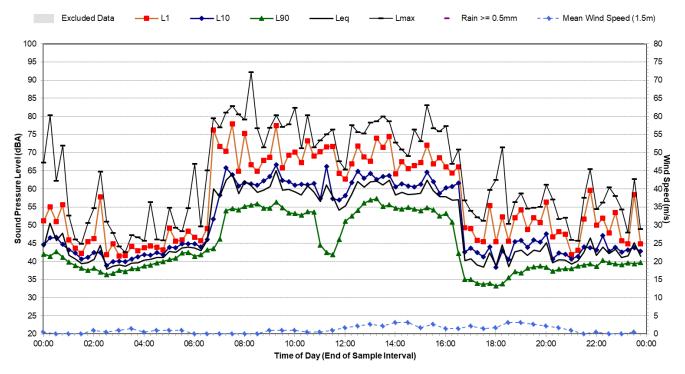
Statistical Ambient Noise Levels L01 - Wednesday, 11 March 2020



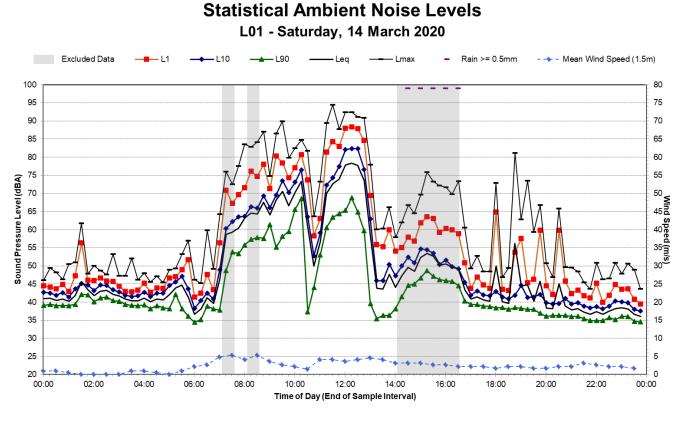


L01 - Thursday, 12 March 2020

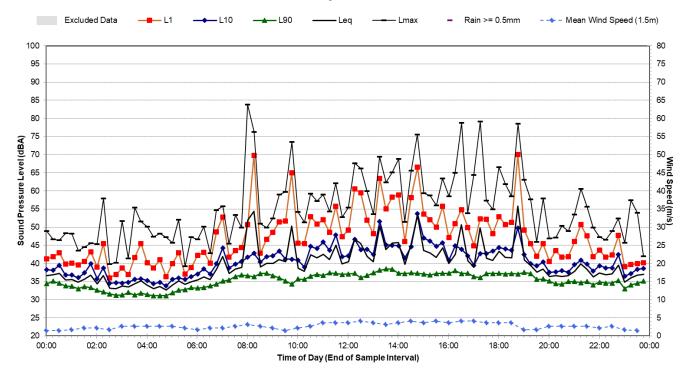
## Statistical Ambient Noise Levels L01 - Friday, 13 March 2020



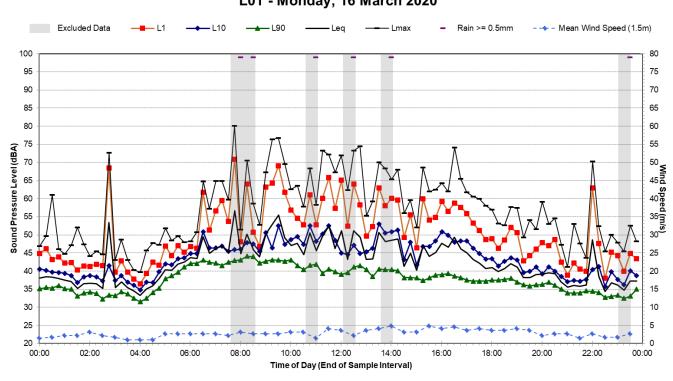




## Statistical Ambient Noise Levels L01 - Sunday, 15 March 2020

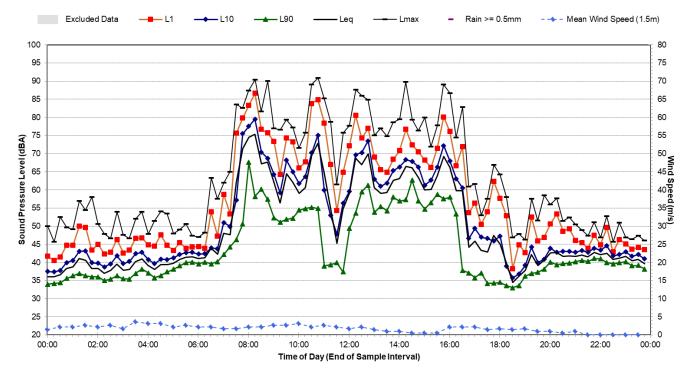




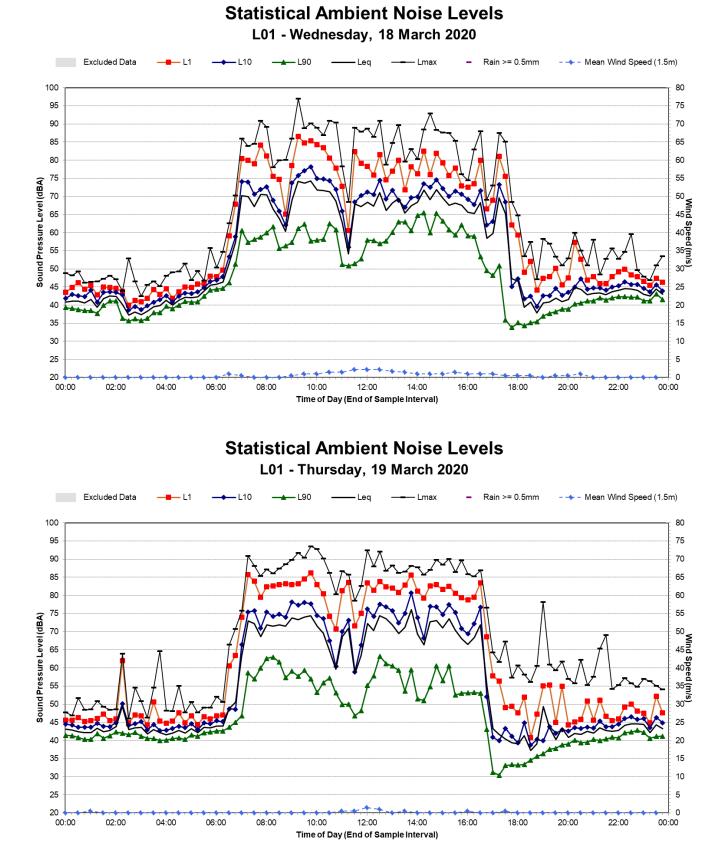


## Statistical Ambient Noise Levels L01 - Monday, 16 March 2020

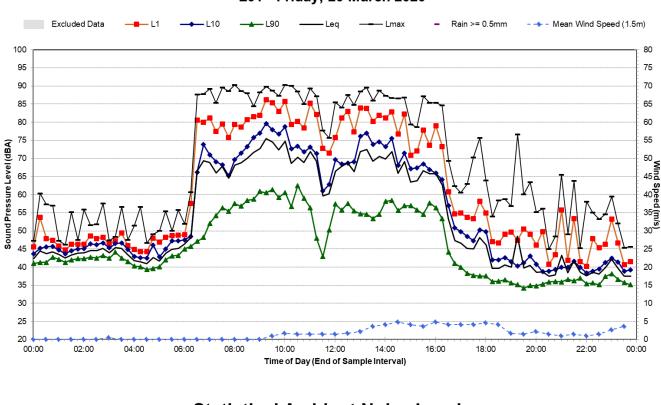
Statistical Ambient Noise Levels L01 - Tuesday, 17 March 2020





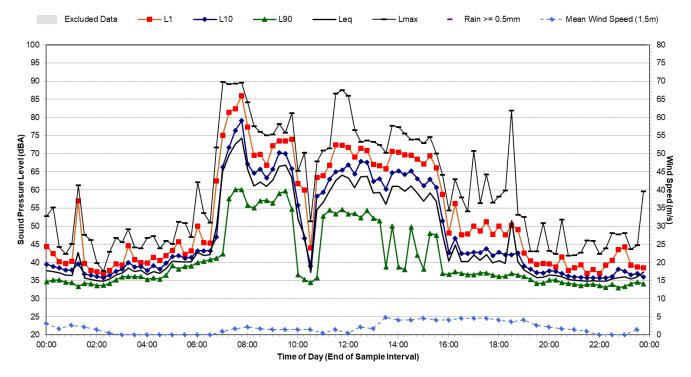


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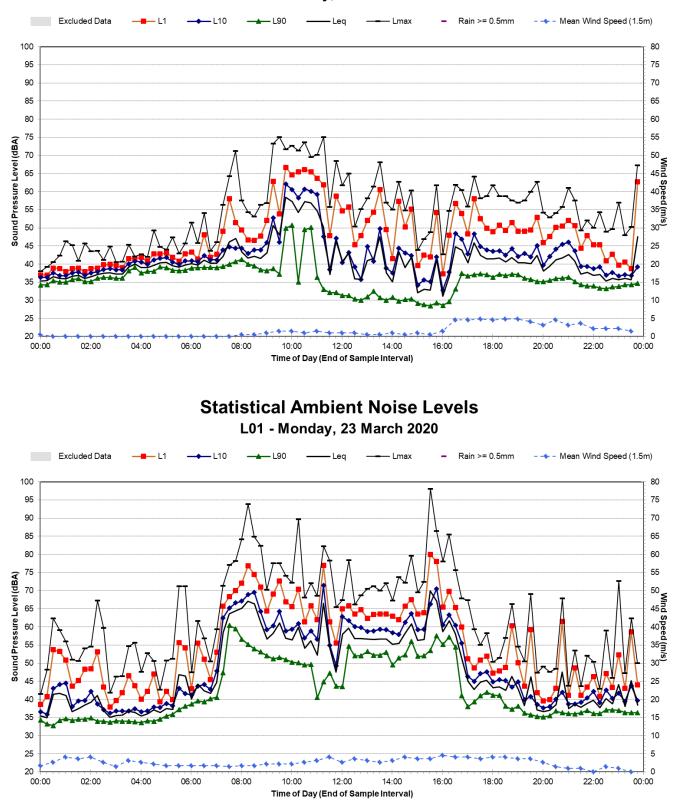
L01 - Friday, 20 March 2020

Statistical Ambient Noise Levels L01 - Saturday, 21 March 2020

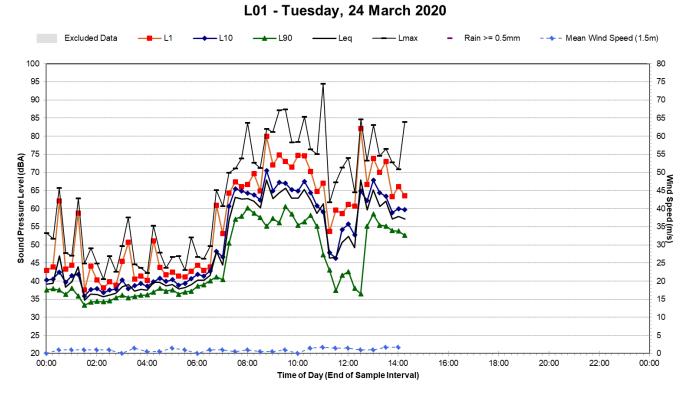




L01 - Sunday, 22 March 2020



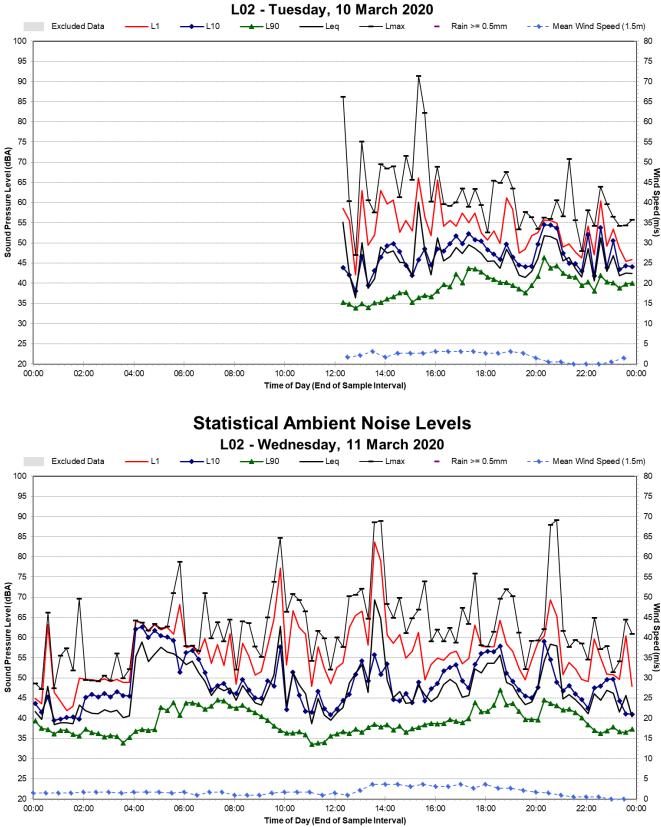




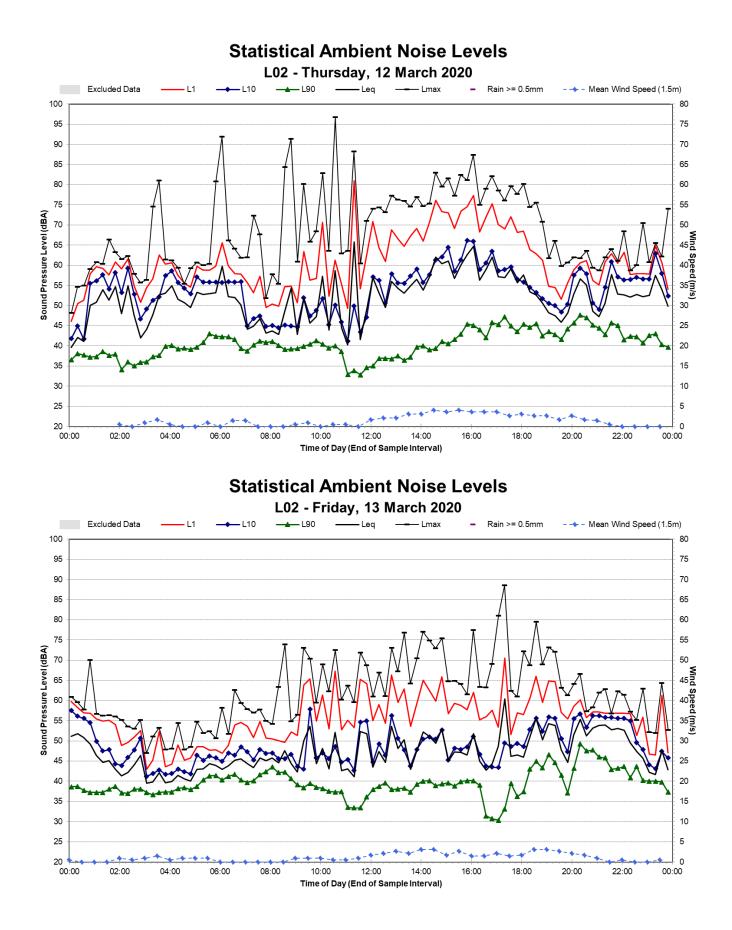


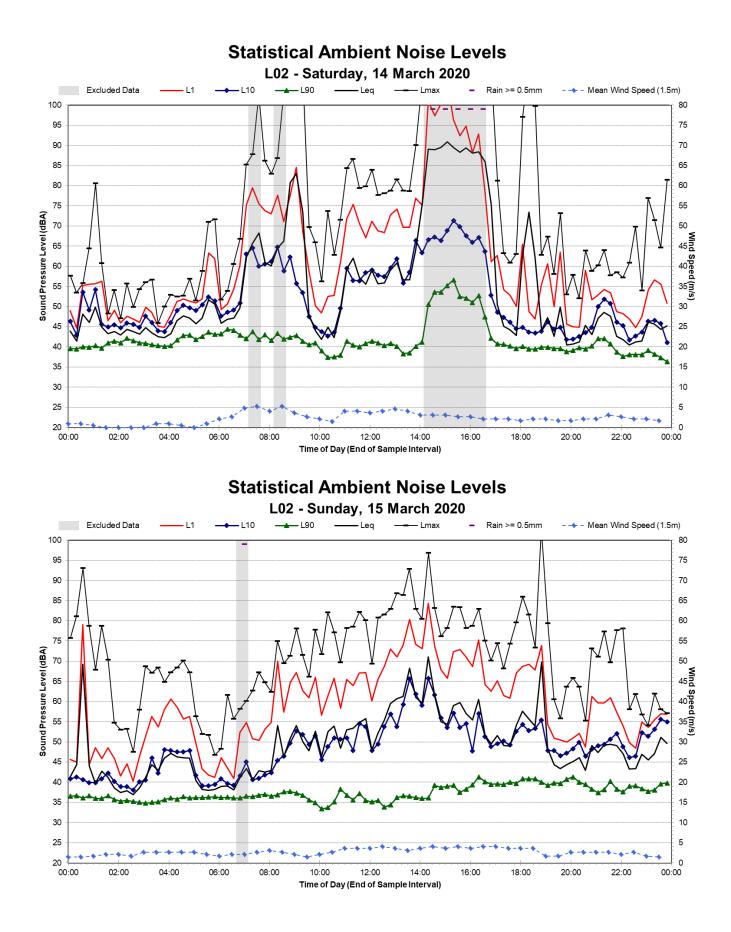
Nation Monitoring Location	102				Map of Noise Monit
Noise Monitoring Location	LO2				Map of Noise Monit
Noise Monitoring Address Logger Device Type: Svantek 95 Sound Level Meter Device Type:		244	al No: 2414604		
Ambient noise logger deployed				ey Road.	States
Attended noise measurements i the quarry, distant traffic, birds		oise environment at thi	s location is dominate	ed by activity from	
Recorded Noise Levels (LAmax): 10/03/2020: Quarry activity: 36 - 57 dBA		i8 dBA, Distant traffic: 3	5 - 38 dBA, Aircraft: 4	5-50 dBA, Birds: 43	
Ambient Noise Logging Results	- NPfl Defined Time P	eriods			Photo of Noise Mon
Monitoring Period	Noise Level (dBA)				
Monitoring Period	Noise Level (dBA) RBL	LAeq	L10	L1	and and
Monitoring Period		<b>LAeq</b> 66	<b>L10</b> 51	<b>L1</b> 60	
	RBL				
Daytime	<b>RBL</b> 35	66	51	60	
Daytime Evening	<b>RBL</b> 35 39 37	66 57 61	51 51	60 57	
Daytime Evening Night-time	<b>RBL</b> 35 39 37	66 57 61	51 51	60 57	
Daytime Evening Night-time Ambient Noise Logging Results	RBL 35 39 37 - RNP Defined Time P	66 57 61	51 51	60 57	
Daytime Evening Night-time Ambient Noise Logging Results	RBL 35 39 37 - RNP Defined Time P Noise Level (dBA)	66 57 61	51 51 48	60 57	
Daytime Evening Night-time Ambient Noise Logging Results Monitoring Period	RBL 35 39 37 - RNP Defined Time P Noise Level (dBA) LAeq(period)	66 57 61	51 51 48 LAeq(1hour)	60 57	
Daytime Evening Night-time Ambient Noise Logging Results Monitoring Period Daytime (7am-10pm)	RBL         35         39         37         - RNP Defined Time P         Noise Level (dBA)         LAeq(period)         64         62	66 57 61	51 51 48 <b>LAeq(1hour)</b> 71	60 57	
Daytime Evening Night-time Ambient Noise Logging Results Monitoring Period Daytime (7am-10pm) Night-time (10pm-7am)	RBL         35         39         37         - RNP Defined Time P         Noise Level (dBA)         LAeq(period)         64         62	66 57 61	51         51         48         LAeq(1hour)         71         61	60 57	
Daytime Evening Night-time Ambient Noise Logging Results Monitoring Period Daytime (7am-10pm) Night-time (10pm-7am) Attended Noise Measurement	RBL 35 39 37 - RNP Defined Time P Noise Level (dBA) LAeq(period) 64 62 Results	66 57 61 Periods	51         51         48         LAeq(1hour)         71         61	60 57	

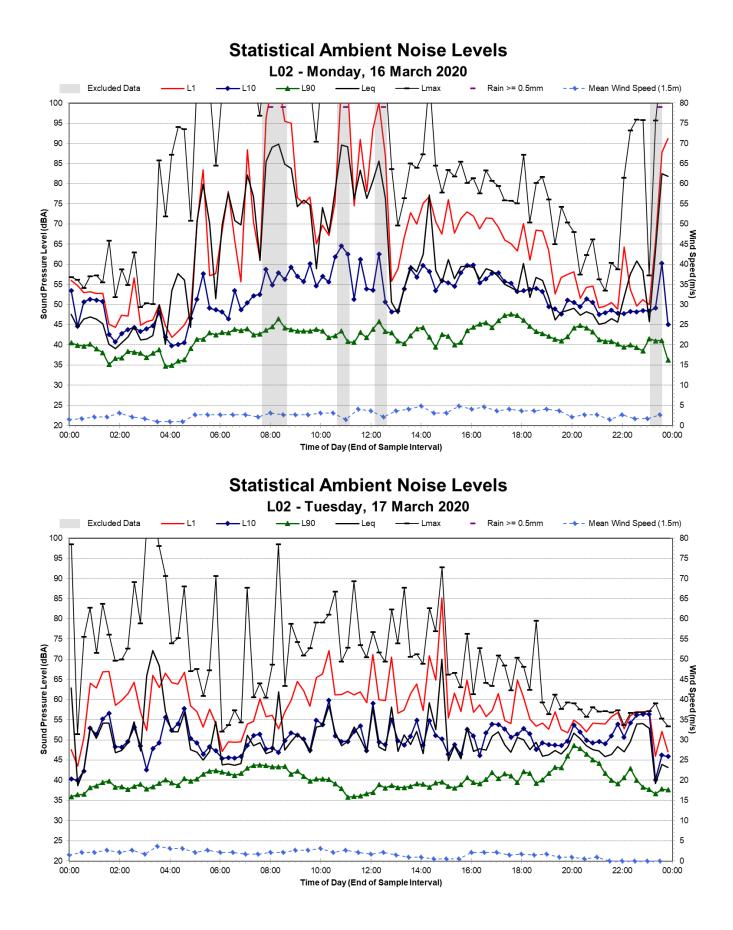


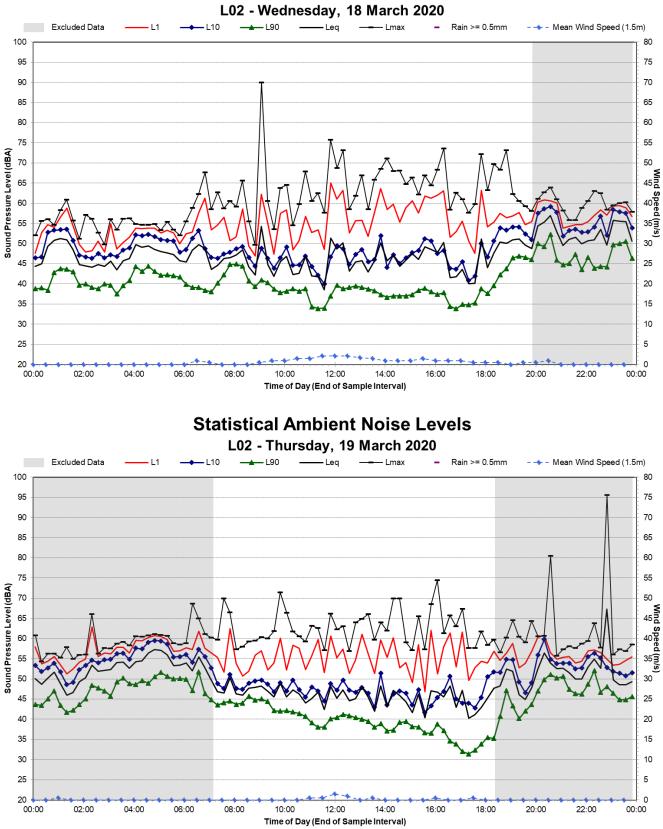


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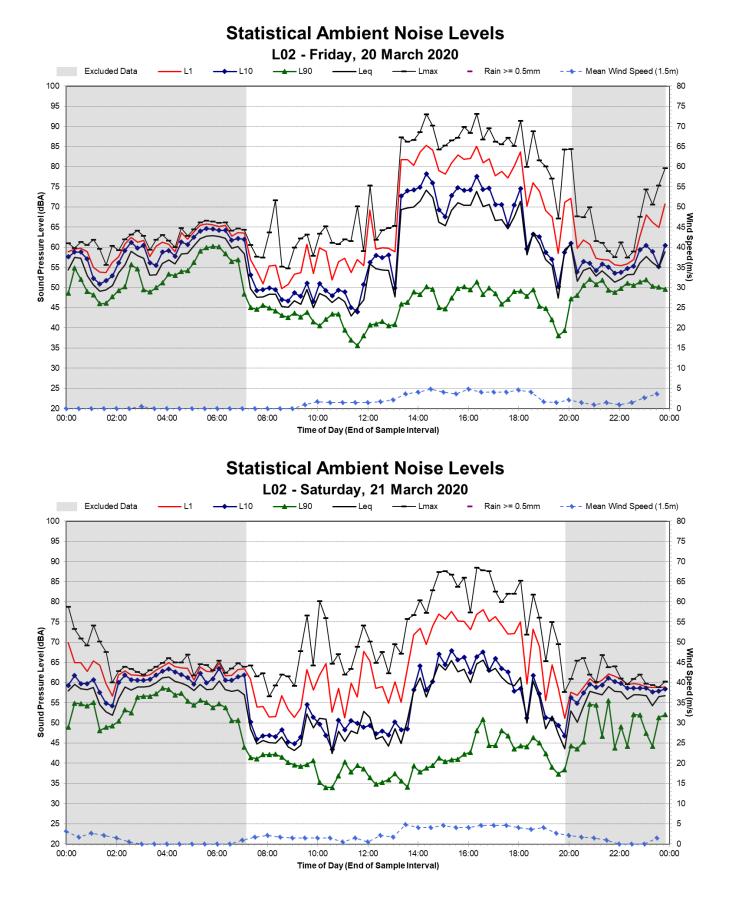


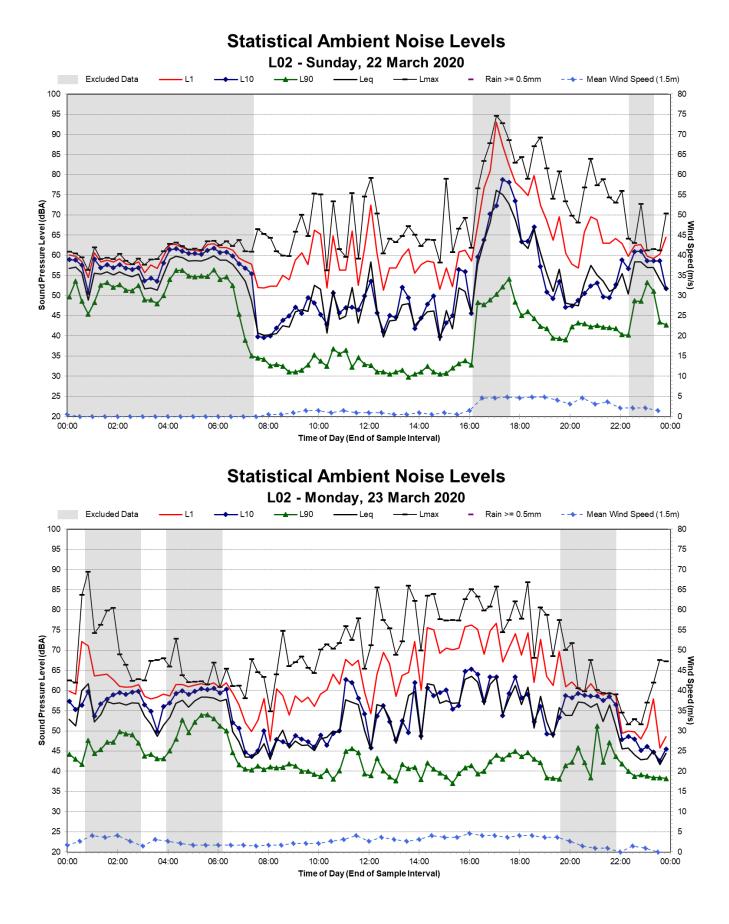


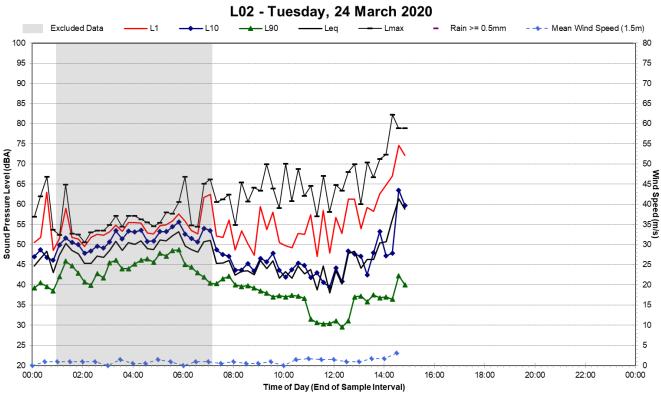








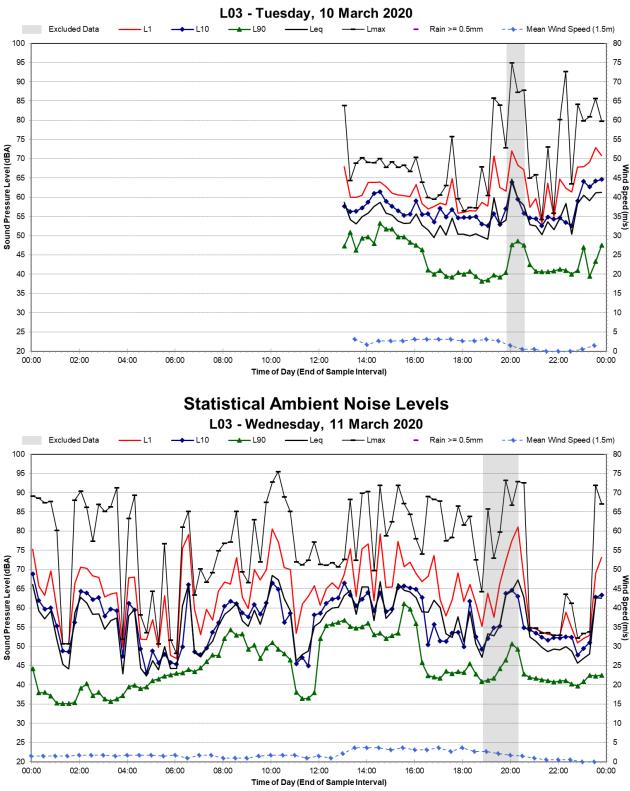




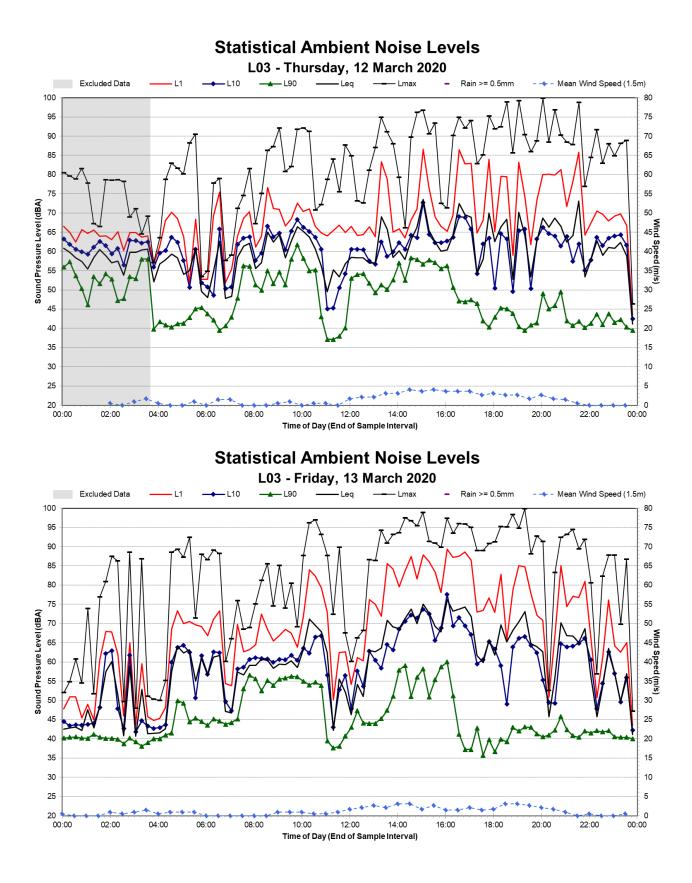


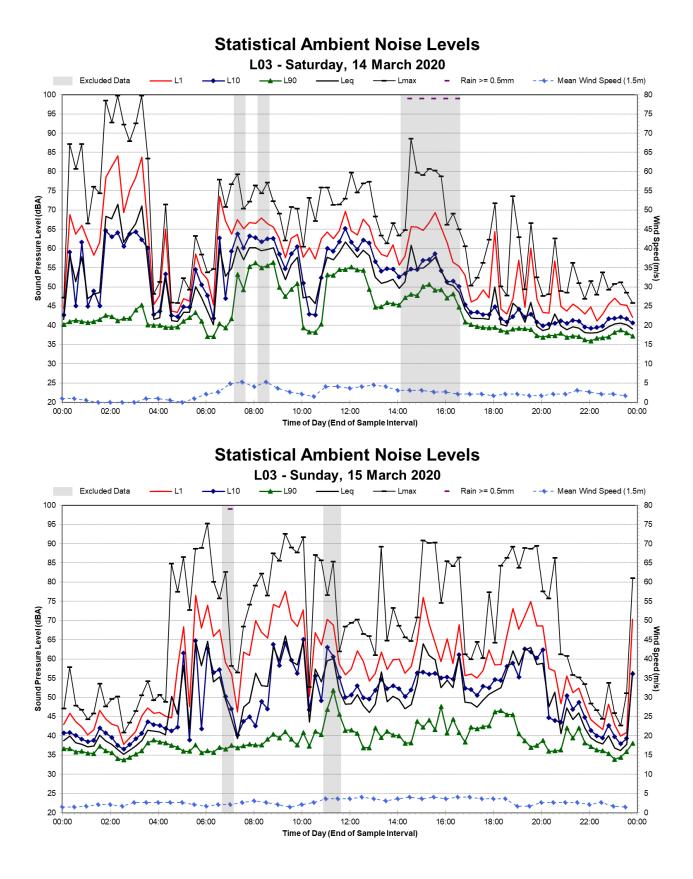
Noise Monitoring Location	L03				Map of Noise
Noise Monitoring Address	327-335 Burley	y Rd, Horsley Park			
Logger Device Type: Svantek 9 Sound Level Meter Device Typ			ial No: 2414604		
Ambient noise logger deployed	d at the southern bou	ndary the site, approxima	ately 950 m from Burle	ey Road.	
Attended noise measurements from the quarry.	s indicate the ambient	t noise environment at th	is location is heavily d	ominated by activity	
Recorded Noise Levels (LAmax) 10/03/2020: Excavator (debris horn: 67 dBA, Accelerating tru	, s impact): 55 - 69dBA,	, Excavator (idle): 45- 46d	BA, Excavator (tracks)	: 57 - 59dBA, Truck	
Ambient Noise Logging Results – NPfI Defined Time Periods				REAL AND A MELTINGER	
		e Periods			Photo of Noi
Ambient Noise Logging Result Monitoring Period	Noise Level (dBA)		1.	1.	Photo of Noi
Monitoring Period	Noise Level (dBA) RBL	LAeq	L10	L	Photo of Noi
Monitoring Period Daytime	Noise Level (dBA) RBL 39	<b>LAeq</b> 63	50	61	Photo of Noi
Monitoring Period	Noise Level (dBA)RBL3939	LAeq	50 53		Photo of Noi
Monitoring Period Daytime Evening Night-time	Noise Level (dBA)           RBL           39           39           39           38	LAeq 63 64 61	50	61	Photo of Noi
Monitoring Period Daytime Evening	Noise Level (dBA)           RBL           39           39           39           38	LAeq 63 64 61	50 53	61 66	Photo of Noi
Monitoring Period Daytime Evening Night-time	Noise Level (dBA)           RBL           39           39           39           38	LAeq 63 64 61	50 53	61 66	Photo of Noi
Monitoring Period Daytime Evening Night-time Ambient Noise Logging Result	Noise Level (dBA)       RBL       39       39       39       39       39       38       ts - RNP Defined Time	LAeq 63 64 61	50 53	61 66	Photo of Noi
Monitoring Period Daytime Evening Night-time Ambient Noise Logging Result Monitoring Period	Noise Level (dBA) RBL 39 39 39 38 s - RNP Defined Time Noise Level (dBA)	LAeq 63 64 61	50 53 51	61 66	Photo of Noi
Monitoring Period Daytime Evening Night-time Ambient Noise Logging Result	Noise Level (dBA) RBL 39 39 38 S - RNP Defined Time Noise Level (dBA) LAeq(period)	LAeq 63 64 61	50 53 51 LAeq(1hour)	61 66	Photo of Noi
Monitoring Period Daytime Evening Night-time Ambient Noise Logging Result Monitoring Period Daytime (7am-10pm)	Noise Level (dBA) RBL 39 39 38 38 S - RNP Defined Time Noise Level (dBA) LAeq(period) 64 60	LAeq 63 64 61	50 53 51 <b>LAeq(1hour)</b> 65	61 66	Photo of Noi
Monitoring Period Daytime Evening Night-time Ambient Noise Logging Result Monitoring Period Daytime (7am-10pm) Night-time (10pm-7am)	Noise Level (dBA) RBL 39 39 38 38 S - RNP Defined Time Noise Level (dBA) LAeq(period) 64 60	LAeq 63 64 61	50 53 51 51 <b>LAeq(1hour)</b> 65 60	61 66	Photo of Noi
Monitoring Period Daytime Evening Night-time Ambient Noise Logging Result Monitoring Period Daytime (7am-10pm) Night-time (10pm-7am) Attended Noise Measuremen	Noise Level (dBA)           RBL           39           39           38           ts - RNP Defined Time           Noise Level (dBA)           LAeq(period)           64           60           t Results	LAeq 63 64 61 Periods	50         53         51 <b>LAeq(1hour)</b> 65         60	61 66	Photo of Noi

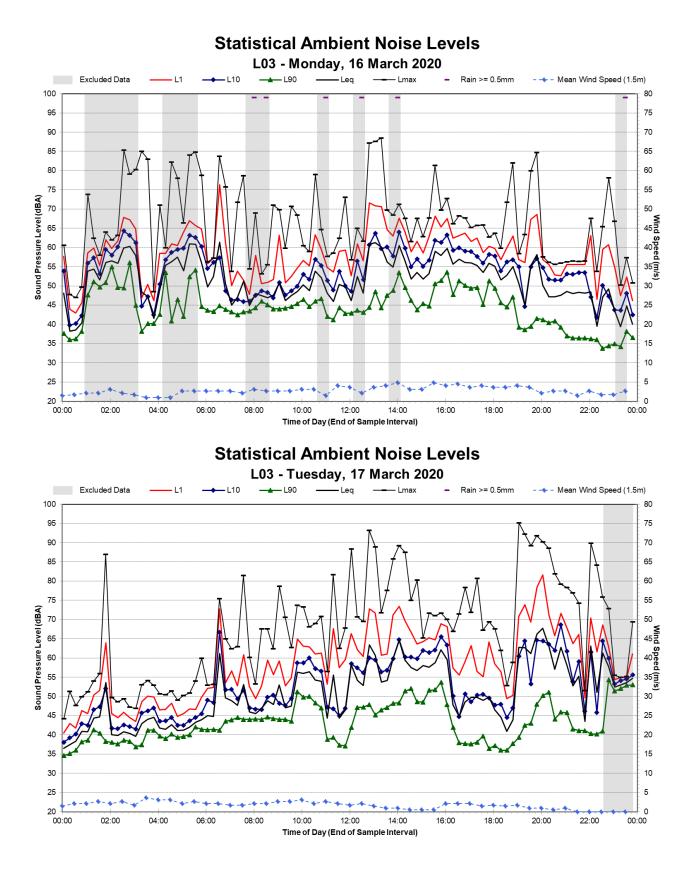


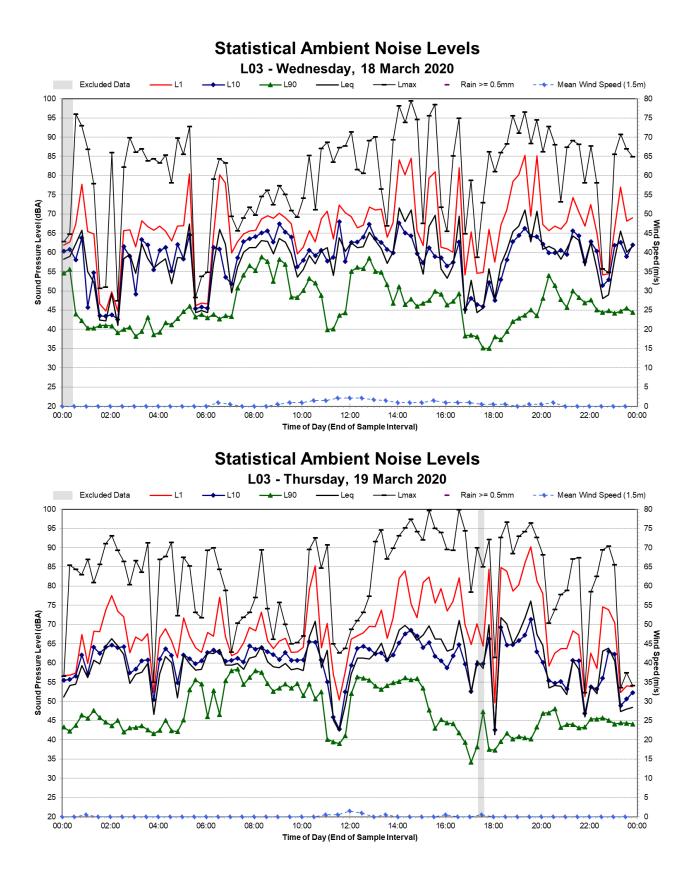


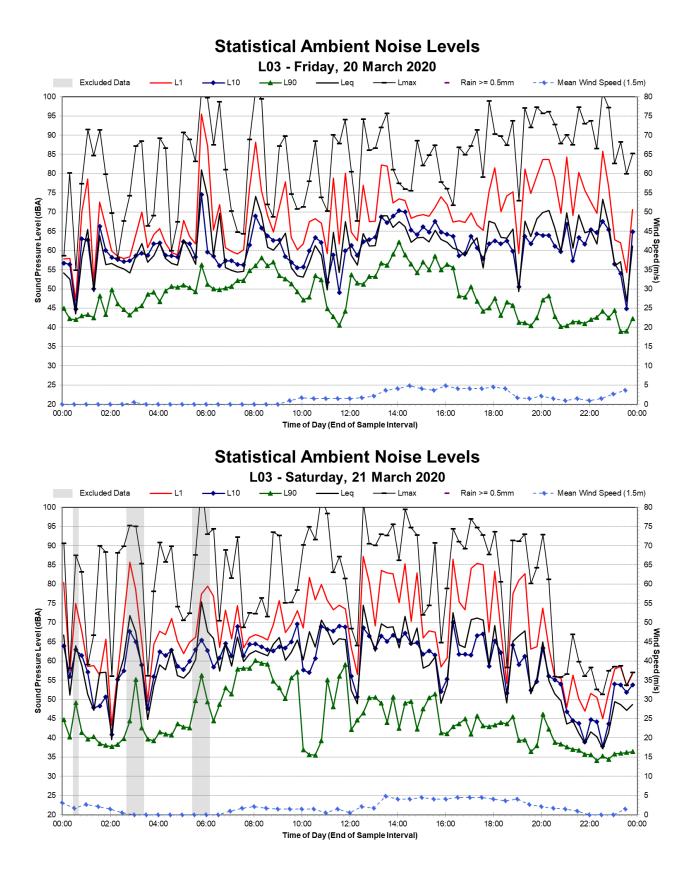
# **Statistical Ambient Noise Levels**



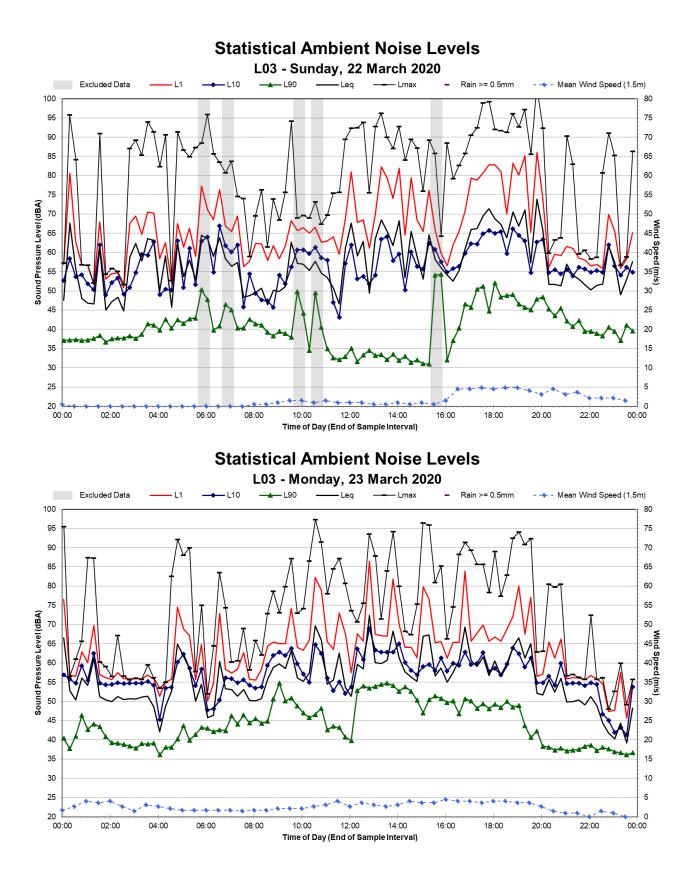


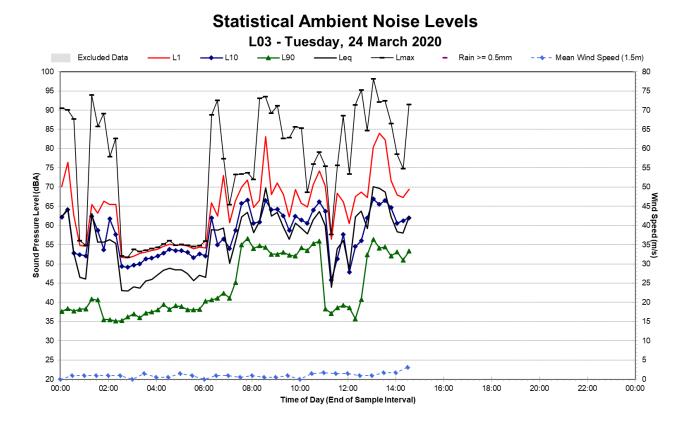




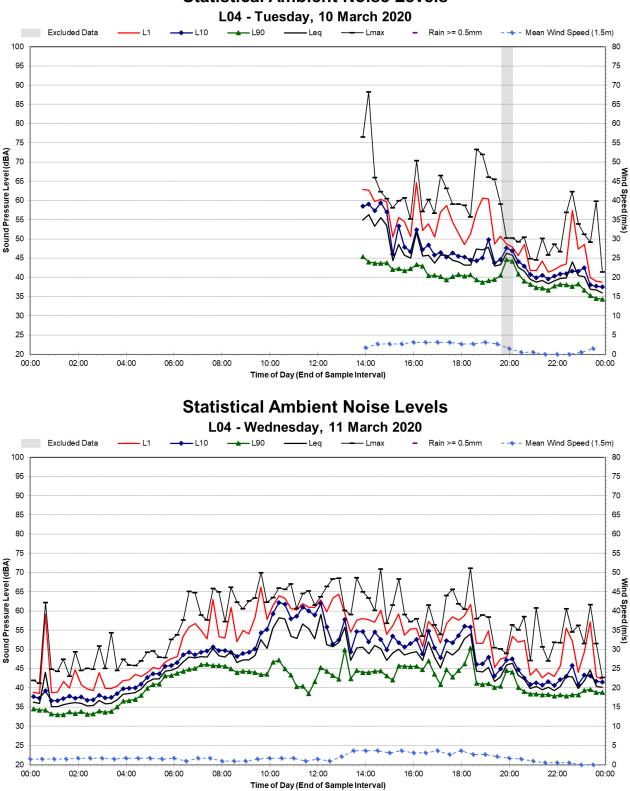




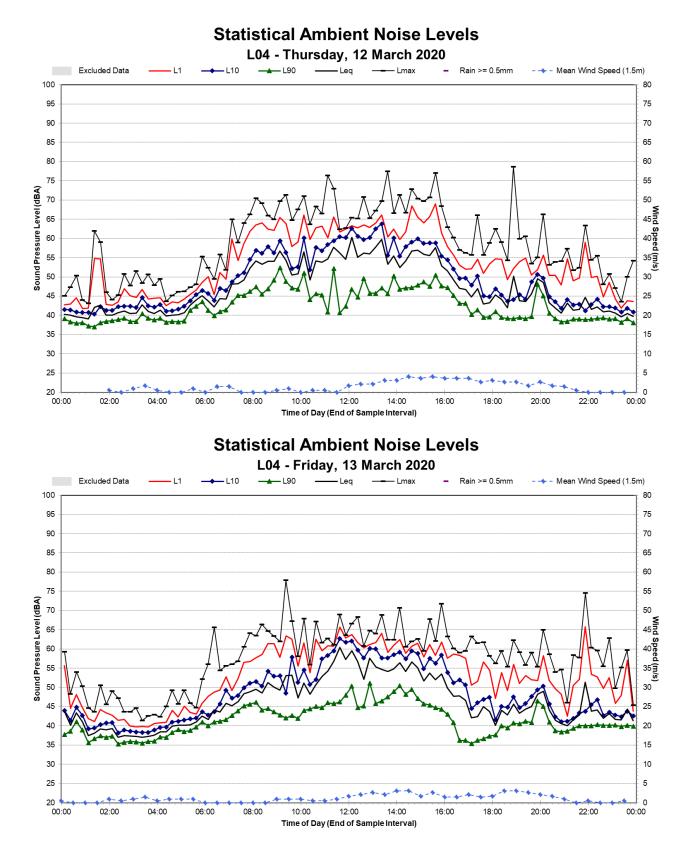


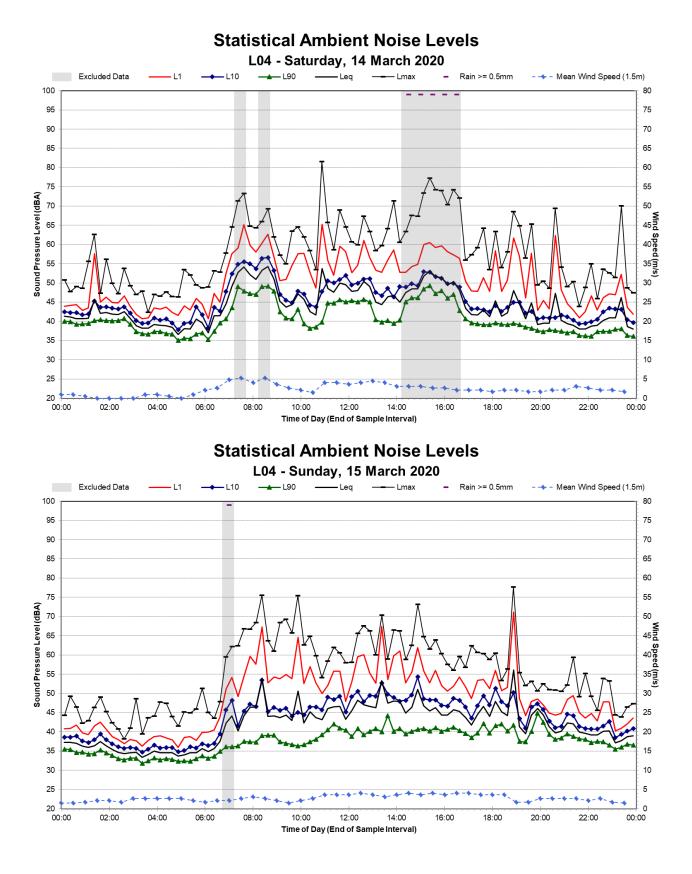


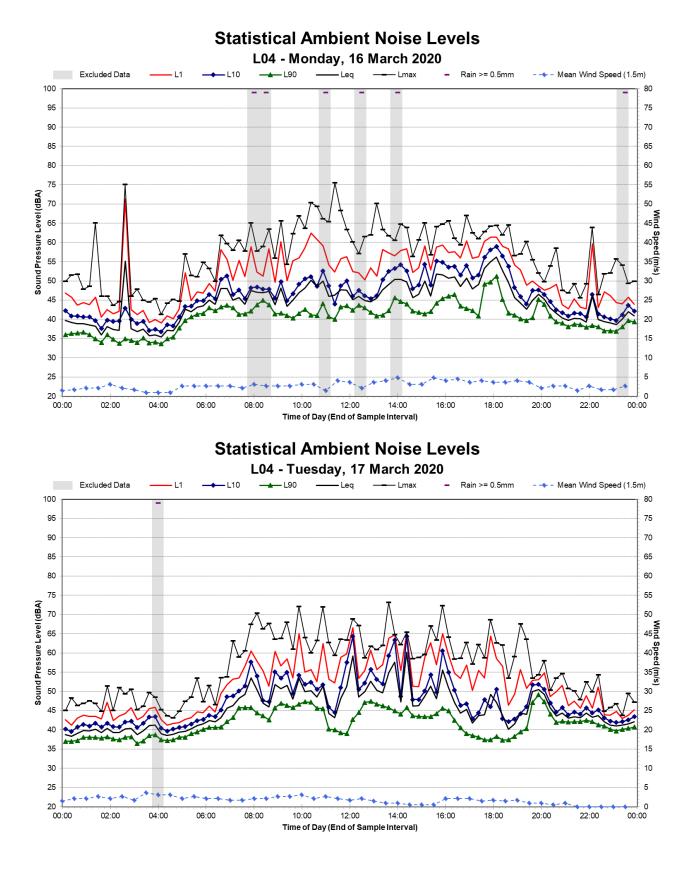
Noise Monitoring Location	L04				Map of Noise Monitoring
Noise Monitoring Address	327-335 Burley Ro	d, Horsley Park			All part of a
Logger Device Type: Svantek 95 Sound Level Meter Device Type:			al No: 2414604		
Ambient noise logger deployed	at the eastern boundar	ry the site, approximate	ely 730 m from Burley	Road.	1 miles
Attended noise measurements i the quarry, birds and aircraft.	ndicate the ambient no	oise environment at thi	s location is dominate	d by activity from	C3/ 2
Recorded Noise Levels (LAmax): 10/03/2020: Excavator (debris i dBA, Birds: 57 dBA, Insects audil		ator (idle): 50 - 54dBA,	Haul truck: 45 - 56 dB	A, Aircraft: 52 – 68	
Ambient Noise Logging Results	– NPfl Defined Time P	eriods			Photo of Noise Monitori
Monitoring Period	Noise Level (dBA)				
	RBL	LAeq	L10	L1	
Daytime	40	53	52	58	
Evening	38	46	45	50	
Night-time	36	42	41	44	
Ambient Noise Logging Results	- RNP Defined Time P	eriods			Carl Aller
Monitoring Period	Noise Level (dBA)				
	LAeq(period)		LAeq(1hour)		
Daytime (7am-10pm)	52		48		
Night-time (10pm-7am)	42		41		
Attended Noise Measurement	Results				
Date Start Time Measured Noise Level (dBA)					
Date					
Date		LA90	LAeq	LAmax	

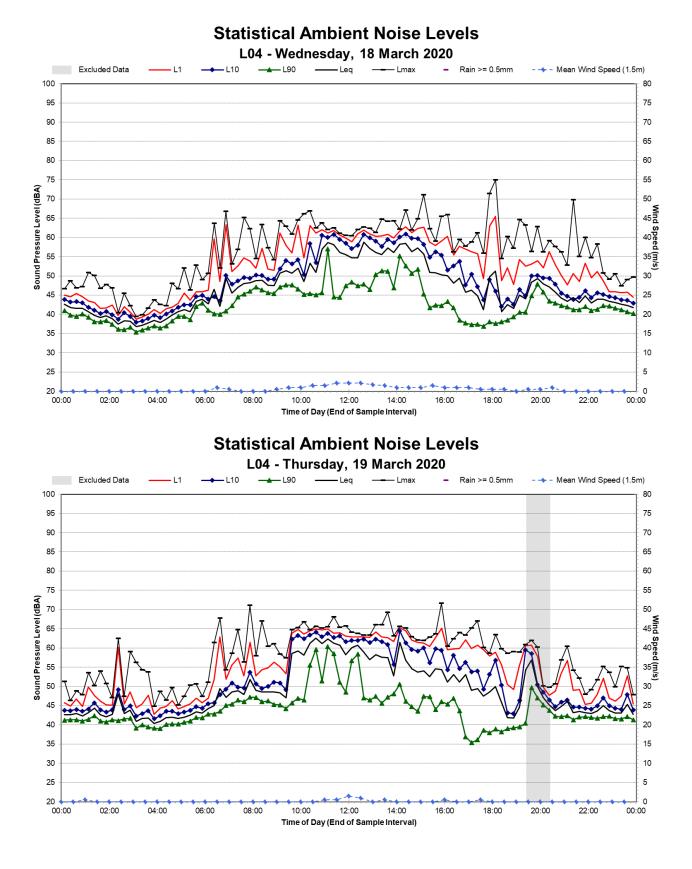


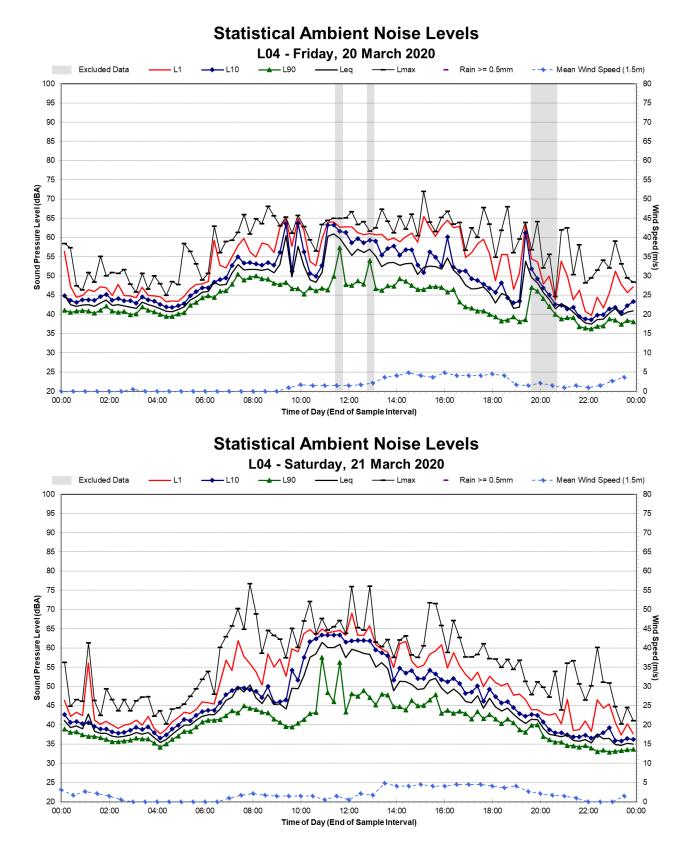


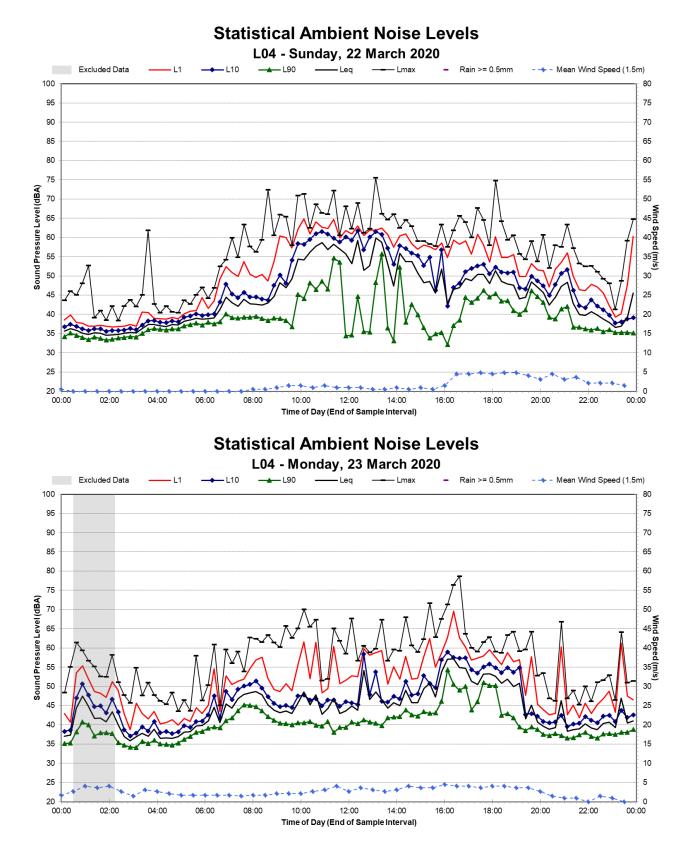


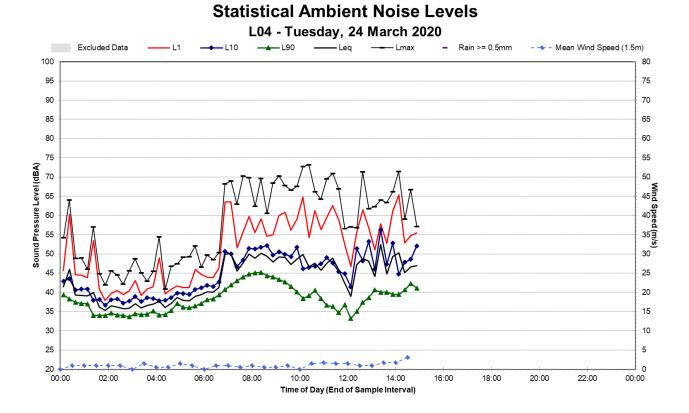












## 610.19360-R02-v2.1.doc



Response to Submissions



1.0	Penrith City Council	Response to Submission
1.4	Environmental Management Considerations i) Noise Impact - the report identified the future residential development located to the south of the site in the Penrith LGA as a potential sensitive receiver. However, it did not assess the potential construction Impacts to this area as the land has not yet been developed prior to the commencement of the proposed works. This should be captured in any consent issued for the site, or through any approval of a future Construction Noise and Vibration Management Plan. A number of mitigation measures are recommended to address potential noise and vibration impacts, and it is recommended that these be captured in any approvals issued for the development proposal.	A Construction Noise and Vibration Management Plan (CNVMP) will be prepared prior to commencement of construction. This will include proposed noise mitigation and management measures to be undertaken during construction of the development. Construction noise mitigation and management measures are applicable only to dwellings that are constructed and occupied during construction of the site. Operational noise mitigation and management measures will be determined during the detailed design/construction certificate stage of the project once final details of onsite plant etc are known.
9.0	Theresa & Patrick McHale: 38-40 Greenway Place, Horsley Park	
9.1	Noise impact and future sleep disturbance The negative impacts on the amenity of our property from the industrial noise will be unacceptable. We are located within the Noise Catchment Area for the development, indicated as NCA2 on the Noise and Vibration Impact Assessment prepared by SLR Consultants. (Refer to Appendix L on exhibition.). Table 27 (on page 40 of Appendix L) identifies that reasonable noise disturbance levels at night time will not comply with legal limits, exceeded by 6dBa. The report suggests potential mitigation measures that we believe should be implemented now during this design stage, at the developer's expense, including the 'at-receiver mitigation controls'. Specifically, these include architectural treatments to our home, as suggested on page 51. It is up to the proponent, ESR Developments, to rectify and mitigate this in advance, in accordance with the recommendations of their own Consultant's report. The SEPP (WSEA) 2009 applies to this site and clearly states in Clause 23: Development adjoining residential land (1) This clause applies to any land to which this Policy applies that is within 250 metres of land zoned primarily for residential purposes. (2) The consent authority must not grant consent	No exceedances of the LAeq (average noise level) criteria are predicted in NCA02. As such, negligible impacts on the acoustic amenity are anticipated. This will be confirmed during the detailed design/construction certificate stage of the development, along with any applicable noise mitigation and management measures. The LAmax (maximum) noise levels from the site are predicted to be above the sleep disturbance screening level. However, it is important to note that the screening level is not a criterion or noise limit, rather it indicates that further assessment of potential maximum noise impacts is required. Further assessment is detailed in Section 6.3.3.1 of the Noise Impact Assessment (NIA), which concludes that the predicted maximum noise levels are in the range that would be unlikely to awaken people from sleep based on the current research on sleep disturbance. The at-property treatments detailed in the NIA (Section 6.3.5) are indicative measures that could be implemented (where reasonable and feasible) where exceedances are predicted. Any applicable mitigation and management measures, including at-property treatments, if required, will be determined during the detailed design/construction certificate stage of the development. Where mitigation measures



to development on land to which this clause applies unless it is satisfied that— (d) noise generation from fixed sources or motor vehicles associated with the development will be effectively insulated or otherwise minimised Our boundary to the applicant's southern boundary is approximately 50m and our house (living area) is approximately 90m away from the site. We are well within the 250m area identified as sensitive by the SEPP. Therefore, it is the applicant's legal obligation to ensure the noise is insulated and minimised. In order to protect the amenity of our property and its liveability, it is imperative that the noise impacts are mitigated now. We should not have to wait until it becomes unbearable and have an ongoing battle (e.g. legal cases) with the proponent over the years. We have significant concerns about the future noise associated from the day to day operations (proposed as 24/7), given that the exact use of the development is still unknown and the zoning even allows manufacturing plants. The use of the building may also change over time, depending on the tenant. It's better to implement measures now,

The Consultants have also acknowledged various existing conditions on the subdivision's development consent (including noise monitoring) from Fairfield Council and these conditions should continue to apply to the development.

to minimise future complaints and conflicts.

are considered to be required, these would be implemented by the developer where reasonable and feasible.

An Operational Noise Management Plan (ONMP) will be prepared prior to operation of the development, detailing operational mitigation and management measures applicable to the site. The ONMP will be used for the operational life of the site and will be updated where there is a change to the potential operational noise emissions, such as a change in tenant or use.

Fairfield City Council DA 893.1/2013 and subsequent modifications include the Lot 103 DP 1214912 development site and the Notice of Determination includes reference to the acoustic reports TTM Consulting Pty Ltd report 14SYA0026 R0\_2, dated 21 August 2014 and TTM Consulting Pty Ltd report 14SYA0026 R03\_2, dated 13 February 2015.

The TTM Consulting acoustic reports are high level concept reports that include indicative noise source locations and mitigation measures. Operational noise emission criteria were determined in these reports using the NSW *Industrial Noise Policy* (INP, 2000), which has been superseded by the EPA's *Noise Policy for Industry* (NPfI, 2017).

The current NIA report has been developed based on proposed layouts and vehicle movements and therefore provides recommendations for noise mitigation measures based on current design information for the proposal and regulatory requirements. It is noted that the mitigation measures included in the TTM report, which included the



		existing earth bund to the south and rooftop plant screening have also been adopted in the NVA, along with additional noise barriers where further mitigation was found to be required.
10.0	Tony & Linda Micallef	
10.3	We are also concerned about the effects of noise	The LAmax (maximum) noise levels from the
	on the amenity of our property, due to the	site are predicted to be above the sleep
	ongoing running of the warehouses or	disturbance screening level. However, it is
	manufacturing facilities. Especially at night, as it	important to note that the screening level is
	will cause sleep disturbance. Being a 24/7	not a criterion or noise limit, rather it indicates
	operating warehouse, we feel that truck	that further assessment of potential maximum
	movements should be minimal at night. ESR's	noise impacts is required. Further assessment is
	documents indicate that the landscaping will	detailed in Section 6.3.3.1 of the Noise Impact
	mitigate the noise impacts to ensure amenity of	Assessment (NIA), which concludes that the
	surrounding residential properties. As noted	predicted maximum noise levels are in the
	earlier, the current limited amount of landscaping	range that would be unlikely to awaken people
	that has been completed makes this inaccurate.	from sleep based on the current research on
	If noise levels exceed normal liveable levels,	sleep disturbance.
	certain noise mitigation measures should be put	No exceedances of the LAeq (average noise
	in place. Due to the changing nature of	level) criteria are predicted in NCA02, including
	warehousing over time, what may be considered	during the night-time period under both
	satisfactory noise level within one phase of	standard and noise-enhancing weather
	operation, may change if 24/7 manufacturing	conditions. As such, negligible impacts on the
	were to commence.	acoustic amenity are anticipated. This will be
	Because of this, some mitigation measures should	confirmed during the detailed
	be implemented now. Our house is located within approximately 200m of the site. We are within	design/construction certificate stage of the development, along with any applicable noise
	the Noise Catchment Area 2, as identified in the	mitigation and management measures.
	SLR Consultants' Noise Assessment report	The at-property treatments detailed in Section
	submitted with the EIS for this development.	6.3.5 of the NIA are indicative measures that
	ESR's consultants have identified various 'at	could be implemented (where reasonable and
	receiver' treatments that would help to ensure	feasible) where exceedances are predicted. Any
	amenity of our home. We believe that the	applicable mitigation and management
	applicant has an obligation to implement this,	measures, including at-property treatments, if
	especially considering their report already	
	acknowledges that acceptable noise levels will be	detailed design/construction certificate stage of
	exceeded at night time.	the development. Where mitigation measures
		are considered to be required, these would be
		implemented by the developer where
		reasonable and feasible. The existing earth
		mound along a portion of the southern
		boundary is proposed to be retained to
		minimise potential noise impacts.
		An Operational Noise Management Plan
		(ONMP) will be prepared prior to operation of
		the development, detailing operational
		mitigation and management measures
		applicable to the site. The ONMP will be
		applicable for the operational life of the site
		and will be updated where there is a change to



the potential operational noise emissions, such

	as a change in tenant or use
Anthony Micallef	
Anthony Micallef Noise and light impacts This development with its around the clock operating hours during both construction and operation will cause noise and visual impacts to many properties, particularly if there is not a significant screen in place (and there is not one proposed). The site next door to this one and ours (the CSR site) has a large earth and rock wall that protects us from being able to see and hear those operations. The same sort of structure should protect our property from unreasonable impacts, and this will not be achieved only from trees, otherwise light and noise will flood into our property and destroy the amenity of our back inside and outside living areas.	as a change in tenant or use. The existing earth mound along a portion of the southern boundary is proposed to be retained to minimise potential noise impacts. No exceedances of the LAeq (average noise level) criteria are predicted in NCA02, including during the night-time period under both standard and noise-enhancing weather conditions. As such, negligible impacts on the acoustic amenity are anticipated. This will be confirmed during the detailed design/construction certificate stage of the development, along with any applicable noise mitigation and management measures. The LAmax (maximum) noise levels from the site are predicted to be above the sleep disturbance screening level. However, it is important to note that the screening level is not a criterion or noise limit, rather it indicates that further assessment of potential maximum noise impacts is required. Further assessment is detailed in Section 6.3.3.1 of the Noise Impact Assessment (NIA), which concludes that the predicted maximum noise levels are in the range that would be unlikely to awaken people from sleep based on the current research on
24 hour operations This means that trucks, alarms, lights, and other noises risk causing sleep disturbance. This needs to be reduced by a screen as discussed above. If the development is approved, then it should have minimal impacts on the residential properties along Greenway Place. Otherwise this could prejudice property values and reduce the enjoyment and quality of life of residents on this street. Accordingly, the above matters should be taken into account in assessing the development and addressed by way of conditions if approval is granted. There could also be a condition requiring most trucks movements to be during the day so that there is not too much noise or traffic on surrounding roads at night.	sleep disturbance. See above
<ul> <li>Noise Assessment</li> <li>The noise contour figures in the Noise and Vibration Assessment (NVA) do not reflect the site layout plans submitted with the EIS. In particular, the warehouse on Lot 202 does not match the submitted</li> </ul>	The Lot 202 building footprint shown in Figure 2 of the NVA is from a superseded site layout, however it is noted that this is used in the report for illustrative purposes only. The noise model and updated NVA (report v2.0) uses the correct Lot 202 site layout as shown in Figure 3
	Noise and light impacts This development with its around the clock operating hours during both construction and operation will cause noise and visual impacts to many properties, particularly if there is not a significant screen in place (and there is not one proposed). The site next door to this one and ours (the CSR site) has a large earth and rock wall that protects us from being able to see and hear those operations. The same sort of structure should protect our property from unreasonable impacts, and this will not be achieved only from trees, otherwise light and noise will flood into our property and destroy the amenity of our back inside and outside living areas. 24 hour operations This means that trucks, alarms, lights, and other noises risk causing sleep disturbance. This needs to be reduced by a screen as discussed above. If the development is approved, then it should have minimal impacts on the residential properties along Greenway Place. Otherwise this could prejudice property values and reduce the enjoyment and quality of life of residents on this street. Accordingly, the above matters should be taken into account in assessing the development and addressed by way of conditions if approval is granted. There could also be a condition requiring most trucks movements to be during the day so that there is not too much noise or traffic on surrounding roads at night. Department of Planning, Industry, & Environment Noise Assessment • The noise contour figures in the Noise and Vibration Assessment (NVA) do not reflect the site layout plans submitted with the EIS. In particular, the warehouse



plans. Clarification of this issue is required.

 The NVA appears to conclude that NCA03 would be the most noise impacted receiver location, including in the summary tables provided. However, the noise contours do not show an impact in the locality of NCA03 above the noise levels. Clarification of this issue is required.

It does not appear the NVA was based on the cumulative future impact of the development of all stages of the CSR Estate and surrounding approved industrial estates. The NVA should be amended to include modelling of the cumulative impact of the surrounding existing and approved industrial estates and the entire CSR Estate at full build out and under full operation.

 The NVA includes the provision of a 3 m noise barrier on the eastern boundary of the site within the 25 m managed environmental zone as a mitigation measure due to modelled exceedances in of the NVA.

The noise contours included in the NVA show LAeq noise levels which are predicted to comply with the established noise criteria. Exceedances of the LAmax screening level are shown in the summary tables only. However, it is important to note that the screening level is not a criterion or noise limit, rather it indicates that further assessment of potential maximum noise impacts is required. Further assessment is detailed in Section 6.3.3.1 of the NVA, which concludes that the predicted maximum noise levels are in the range that would be unlikely to awaken people from sleep based on the current research on sleep disturbance

The NPfI aims to limit continuing increases in noise levels from progressive developments with the application of the amenity criteria. The recommended amenity noise levels represent the noise objective for the total industrial noise at a receiver location, whereas the project amenity noise level represents the objective for noise from a single industrial development at a receiver location. To account for cumulative noise from the site with existing (and proposed) industrial premises in the area, the recommended amenity noise level is reduced by 5 dBA to give the project amenity noise level. The project amenity noise level is used in conjunction with the project intrusiveness noise level to determine the Project Noise Trigger Levels (PTNLs) for operational noise from the site (refer to Section 4.7 of the NVA). As such, it is considered that cumulative noise impacts from the site with existing (and proposed) industrial noise sources in the area have been accounted for with the use of the project amenity noise levels in the assessment of operational noise impacts. Stage 1 and Stage 3 of the CSR Estate are considered to be separate developments with their own applications and noise limits.

The proposed 3 m noise barrier on the eastern boundary was an indicative mitigation measure found to be required for the site layout that was assessed in SLR report 610.19360-R02v1.3. This is no longer required for the revised site layout assessed in this report.



noise levels. The submitted plans with the EIS do not reflect a noise barrier in this location. Clarification is needed to address this inconsistency.	Final feasible and reasonable mitigation and management measures will be determined during the detailed design/construction certificate stage of the development. Should noise barriers be included in the final mitigation measures to be implemented, they would be shown on the for construction design plans.
<ul> <li>The NVA includes the provision of a 10 m noise barrier on the northern boundary of the site adjacent to Stage 3. The submitted plans with the EIS do not reflect a noise barrier in this location. Clarification is needed to address this inconsistency.</li> </ul>	Section 6.3.3 details the noise impacts with a 10 m noise barrier on the northern boundary of the site. This 10 m barrier is included to represent the effect of screening the future buildings in Stage 3 would likely provide to the most affected receiver following construction of warehouse buildings in the adjacent Stage 3. No barrier is proposed to be constructed in this location.
<ul> <li>The NVA does not include the indicative location of roof plant on the warehouses adjacent to existing and future residential receivers. Table 26 provides the number of mechanical plants considered for each warehouse but does not provide the location of the plant on the rooftop which the model relied on.</li> </ul>	For each warehouse, the total sound power level for the estimated number of plant items included in Table 26 was divided into three. Each of the three resulting plant units were distributed evenly along the warehouse roof to represent a nominal plant location for the purpose of the assessment. During detailed design the plant selections for each Lot would be modelled, based on detailed information, and any required noise mitigation measures implemented to enable compliance with the criteria to be achieved.
Department of Planning, Industry, & Environment - additional queries Development Consent DA 893.1/2013 and Modifications	<ul> <li>Fairfield City Council DA 893.1/2013 and subsequent modifications include the Lot 103 DP 1214912 development site and the Notice of Determination includes reference to the following acoustic reports:</li> <li>TTM Consulting Pty Ltd report 14SYA0026 R0_2, dated 21 August 2014</li> <li>TTM Consulting Pty Ltd report 14SYA0026 R03_2, dated 13 February 2015 The existing Development Consent includes the following relevant Conditions relating to noise and vibration:</li> <li>42. Unreasonable Noise and Vibration The development, including operation of vehicles, shall be conducted so as to avoid unreasonable noise or vibration and cause no interference to adjoining or nearby occupations. Special precautions must be taken to avoid nuisance in neighbouring residential</li> </ul>



areas, particularly from machinery, vehicles, warning sirens, public address systems and the like.

63. Compliance Noise Monitoring

During the period of construction works, compliance noise monitoring shall be carried out to determine the effectiveness of noise control measures stipulated within the Acoustic prepared Report Assessment bv TTM Consulting Pty Ltd (Reference: 14SYA0026 R0 2) dated 21 August 2014. Within two (2) months of the construction works commencing, an acoustic report shall be prepared and submitted to Council for its assessment and approval which includes but is not limited to the following information:

a) Any complaints received in relation to construction activities conducted at the premises.

b) Verification that noise levels emitted from the premises and measured at identified noise sensitive receivers, comply with all relevant assessment criteria detailed in the above mentioned report.

c) Where monitoring indicates that noise emissions exceed the assessment criteria, the report shall provide recommendations in relation to additional noise attenuation measures required to be implemented in order to meet the criteria.

The above mentioned TTM Consulting acoustic reports are high level concept reports that include indicative noise source locations and mitigation measures. Operational noise emission criteria were set in these reports using the NSW Industrial Noise Policy (INP, 2000), which has been superseded by the EPA's Noise Policy for Industry (NPfI, 2017).

The NVA report has been developed based on proposed layouts and vehicle movements and therefore provides recommendations for noise mitigation measures based on current input information and regulatory requirements. The assessment includes noise monitoring carried out to determine project specific noise trigger levels in accordance with the requirements of the NPfI.

It is noted that the TTM report assessed operational noise from a single building only, while the NVA assessment considers noise contributions from all Lots operating



	simultaneously. The mitigation measures included in the TTM report, which included the existing earth bund to the South and rooftop plant screening have also been adopted in the NVA assessment, along with additional noise barriers where further mitigation was found to be required. A controlling night-time noise criterion of LAeq 38 dB was adopted in the TTM assessment. Noise predictions at the existing receivers located in noise catchment NCA02 (the only receiver locations considered in the TTM report) were indicated to be generally compliant with this criterion, noting that contributions from other Lots within the development site were not included in that assessment.
The use of LAmax or LA1 measurement descriptors	The noise modelling conservatively uses LAmax to assess maximum noise levels against the sleep disturbance screening criterion during the night-time period. The LAmax sound power levels used in the model are representative of the highest maximum noise events anticipated to occur from heavy vehicle movements and forklift loading activities including impact noise, airbrakes and vehicle passbys. The use of the LAmax descriptor to assess these noise sources is in line with current guidance documents including NPfl and the LAmax noise level will always be greater than LA1. LA1 is a statistical descriptor which represents the A-weighted noise level that is only exceeded for 1% of a measurement period. LA1 is used in some types of assessments to assess maximum noise events, however this is more applicable to a compliance or measurement situation rather than a modelling noise prediction scenario. The difference between LAmax and LA1 for a given noise event will depend on the time- varying characteristics of the particular source and can vary significantly between different measurements. As an example, a short impact noise could be around 6 dB difference, heavy vehicle air brake might be 3 dB, HV passby may be less than 3 dB.
Noise barrier material density	The acoustic performance or insertion loss of a noise barrier is generally limited by the noise path over or around the barrier rather than the



		transmission path through the barrier. To ensure the acoustic performance is not limited by the barrier construction itself, for outdoor noise propagation it is generally recommended to have a minimum surface mass of 12.5kg/m2. This allows the use of a variety of common construction materials, including close boarded timber, Colorbond or 9mm fibre cement sheet.
15.0 15.2	Jacfin - Preliminary Submission           Acoustic Impact	The western carparking area was included in
	As discussed, Jacfin is concerned that the proposed 24/7 operation of the Site will have material adverse amenity impacts on its rural residential land. Jacfin is extremely concerned that the Proposal has been designed with complete disregard for its context, being the adjoining residentially zoned land. The placement of the truck hardstand area and car parking for in excess of 200 vehicles on	the noise modelling for the displayed assessment, however it was assumed that minimal truck movements would access the western hardstand. Noise modelling of additional trucks in the western hardstand area was undertaken subsequent to the displayed assessment. The predicted noise levels are shown to be compliant with the LAeq criteria with the addition of a 3 m high noise barrier
	the elevated south-western corner of the Site immediately adjoining and with a direct line of sight to residential land is entirely unacceptable. Of particular concern is the noise that will	along the southern length of the hardstand area. This 3 m noise barrier is included in the updated submission report v2.0. The LAmax (maximum) noise levels from the
	emanate from the car parking area and truck hardstand on Lot 201. The acoustic impact of these areas is exacerbated given the direct line of sight and the downward sloping topography toward Jacfin's adjoining rural residential land. Jacfin requests that the car parking area and truck hardstand be repositioned well away for the boundary and relocated internal to the Site.	western hardstand are predicted to be 1 dB above the sleep disturbance screening level. However, it is important to note that the screening level is not a criterion or noise limit, rather it indicates that further assessment of potential maximum noise impacts is required. Further assessment is detailed in Section 6.3.3.1 of the displayed report, which concludes that the predicted maximum noise levels are in the range that would be unlikely to awaken people from sleep based on the current research on sleep disturbance.
	In addition, an acoustic screen wall must be provided along the length of the southern boundary, of a similar scale and form to the acoustic screen wall provide by the industrial development along Jacfin's western boundary.	A noise barrier to the south of the western carpark is not anticipated to be required to achieve compliance. Final feasible and reasonable noise mitigation and management measures will be determined during the detailed design/construction certificate stage of the development.
15.7	Internal Traffic Movements Related to the amenity issues raised above, Jacfin is concerned to ensure that internal traffic movements are managed so as to minimise the impacts on Jacfin's rural residential land. In order to assess these impacts, please provide the following information: (a) the proposed access arrangements for the fire	See above.



18.0	road; (b) the intention for the truck storage/hardstand area on Lot 201 and how that area is proposed to be used and any restrictions on such use; and (c) the intention for the truck access road along the western side of the warehouse building on Lot 201, which terminates at the top of the landscape batter near the southern boundary of the Site.	
		The western carparling area was included in
<u>18.0</u> 18.4	Jacfin Detailed Submission The measures proposed to mitigate amenity impacts on adjoining residential land are inadequate. Amenity Impacts Clause 23 of the WSEA SEPP applies to all land within the WSEA that is within 250m of land zoned primarily for residential purposes. Clause 23(2) relevantly states: [t]he consent authority must not grant consent to development on land to which this clause applies unless it is satisfied that—  (c) the elevation of any building facing, or significantly exposed to view from, land on which a dwelling house is situated has been designed to present an attractive appearance, and (d) noise generation from fixed sources or motor vehicles associated with the development will be effectively insulated or	The western carparking area was included in the noise modelling for the displayed assessment, however it was assumed that minimal truck movements would access the western hardstand. Noise modelling of additional trucks in the western hardstand area was undertaken subsequent to the displayed assessment. The predicted noise levels are shown to be compliant with the LAeq criteria with the addition of a 3 m high noise barrier along the southern length of the hardstand area. This 3 m noise barrier is included in the updated submission report v2.1. The LAmax (maximum) noise levels from the western hardstand are predicted to be 1 dB above the sleep disturbance screening level. However, it is important to note that the screening level is not a criterion or noise limit, rather it indicates that further assessment of potential maximum noise impacts is required. Further assessment is detailed in Section 6.3.3.1 of the displayed report, which
	otherwise minimised, and (e) the development will not otherwise cause nuisance to residents, by way of hours of operation, traffic movement, parking, headlight glare, security lighting or the like, and	concludes that the predicted maximum noise levels are in the range that would be unlikely to awaken people from sleep based on the current research on sleep disturbance. A noise barrier to the south of the western carpark is not anticipated to be required to
	(g) the site of the proposed development will be suitably landscaped, particularly between any building and the street alignment.	achieve compliance. Final feasible and reasonable noise mitigation and management measures will be determined during the detailed design (construction cortificate stage of
	Jacfin submits that the Development has not been designed so as to mitigate the likely significant deleterious amenity impacts on the Jacfin Land that is now approved for residential use.	detailed design/construction certificate stage of the development.
	To avoid the likely significant acoustic, visual and light spill impacts, it is Jacfin's submission that the car park and truck hardstand area proposed on Lot 201 be relocated away from the common boundary and into the centre of	



18.6	the Site. In addition, the Development must be amended to provide visual screening and an acoustic barrier along the length of the southern boundary of the Site to the commencement of the earthen bund constructed in accordance with the Court Approval. Jacfin is particularly concerned with the inappropriate location of the 240 vehicle carpark and associated truck hardstand area on the boundary at the south western corner of the Site. This location is ill-considered and will cause serious deleterious impacts on the amenity of the future residents of Jacfin's approved residential subdivision.	Noise modelling of additional trucks in the western hardstand area was undertaken subsequent to the displayed assessment. The predicted noise levels are shown to be compliant with the LAeq criteria with the addition of a 3 m high noise barrier along the southern length of the hardstand area. This 3 m noise barrier is included in the updated submission report v2.1.
	The location of this carpark and hardstand are in the part of the Site is also inconsistent with the Court Approval. The Development must be redesigned to relocate the proposed carpark and hardstand area to a more suitable location away from the boundary and internal to the Site.	Fairfield City Council DA 893.1/2013 and subsequent modifications include the Lot 103 DP 1214912 development site and the Notice of Determination includes reference to the acoustic reports TTM Consulting Pty Ltd report 14SYA0026 R0_2, dated 21 August 2014 and TTM Consulting Pty Ltd report 14SYA0026 R03_2, dated 13 February 2015. The TTM Consulting acoustic reports are high level concept reports that include indicative noise source locations and mitigation measures. Operational noise emission criteria were set in these reports using the NSW <i>Industrial Noise Policy</i> (INP, 2000), which has been superseded by the EPA's <i>Noise Policy for</i> <i>Industry</i> (NPfI, 2017). It is noted that the TTM report assessed operational noise from a single building only, while the NVA assessment considers noise contributions from all Lots operating simultaneously. The mitigation measures included in the TTM report, which included the existing earth bund to the South and rooftop plant screening have also been adopted in the NVA assessment, along with additional noise barriers where further mitigation was found to be required. A controlling night-time noise criterion of LAeq 38 dB was adopted in the TTM assessment. Noise predictions at the existing receivers located in noise catchment NCA02 (the only receiver locations considered in the TTM report) were indicated to be generally compliant with this criterion, noting that contributions from other Lots within the



18.10	Noise	development site were not included in that assessment. 24/7 operations refers to the operational stag
	The Noise Impact Assessment prepared by SLR (SLR Report) provides an assessment of the existing and potential future acoustic environments. The assessment considers that the proposed warehouses will have 24/7 operations, large plant significant vehicle movement. However, despite the proposed 24/7 operations the Construction Noise and Vibration Assessment has outlined that construction will only occur between 7:00am-6:00pm Monday to Friday and 8:00am – 1:00pm Saturdays. Furthermore, the assessment of the construction noise in Table 22 of the SLR Report shows that no noise impact will be received from NCA01. This is despite the fact the SLR Report outlines; "The highest construction noise impacts are predicted during bulk earthworks when	of the development. As noted in th submission, construction is anticipated to b conducted during standard daytim construction hours. A Construction Noise and Vibratio Management Plan (CNVMP) will be prepare prior to commencement of construction. Th will include proposed noise mitigation an management measures to be undertake during construction of the developmen Construction noise mitigation and management measures are applicable only to dwellings that are constructed and occupied durin construction of the site. Predicted construction noise levels for NCA01 are included in th updated submission report v2.0 (Section 5.2.1)
	construction equipment is located [at] the southern portion of the site, near NCA02". As shown below in Figure 9, NCA02 is directly adjoining NCA01 (Jacfin site), however Table 22 within the SLR Report outlines that NCA02 will have Predicted Worst Case LAeq(15 minute) Noise	
	The SLR Report has outlined that the building configurations on the sites have lessened the acoustic noise on the surrounding receivers. It should however be noted that the proposed 24/7 operations creates significant concern, particularly with noise emanating from the car parking area and truck hardstand on Lot 201. Although much of the loading facilities will be internal to the site, the design still provides truck loading and car parking on Lot 201 within a direct line of sight to future rural residential properties and nominated house sites on the Jacfin site. The preference of Jacfin is that the car parking area and truck hardstand be repositioned internal to the site and shielded by appropriately designed buildings. If this is not undertaken then as a minimum, and subject to acceptable detail design, an acoustic wall around this area (similar to the acoustic wall provided by industrial development to the west) should be provided. This should be located at the	See above regarding operational nois associated with the western hardstand an carparking area.

	top of the filled platform with landscaped	
	screening between the boundary and the wall.	
18.13	Internal movement of trucks The EIS has included gates as shown on the proposal plans, restricting access to the proposed "Fire Road" along the southern façade of the proposed building on Lot 201. However, there is no detail provided about what access is proposed to the Fire road, and how will this be controlled. The intention for truck storage/ hardstand area on Lot 201 needs to be explained and assessed. As previously outlined, the truck storage, hardstand and car parking area on the south	See above.
	western corner of Lot 201 is a poor planning outcome, as it is in direct sight of the proposed rural residential development on the Jacfin site. The proposed building on Lot 201 exceeds 4.3ha of gross floor area, includes significant truck and hardstand area and 240 car parking spaces. Considering operations from the site are proposed to be 24/7 the DPIE should require that building be appropriately reconfigured to ensure the hardstand, storage and parking areas are preferably screened by the building mass to limit the impact on the adjoining Jacfin site.	
18.15	The EIS has not detailed what specific operations will occur from the site, so there is no critical operational requirement for parking, truck hardstand and storage to be located in this area. Noise Assessment	
	<ul> <li>In relation to the assessment we draw to your attention the following issues:</li> <li>The SLR report provides no explanation for the abnormities stated as being present in the noise monitoring data.</li> <li>The SLR report incorrectly applies the noise criteria from the Oakdale South Estate (SSD 6917) in place of the site amenity noise criteria as determined in the report.</li> </ul>	
	• A preliminary assessment indicated that the carpark and hardstand area located on Lot 201 may emit noise levels up to 50 dBA. On this basis, it is not clear whether the SLR report has modelled	

the acoustic impacts of the car park and truck hardstand area.

 In the absence of further assessment, the noise impacts of the proposal cannot be properly understood and assessed.

## Noise Monitoring

Three locations being L01, L02 and L03 were chosen in the vicinity of the Jacfin Land designated NCA1 in the SLR report. Locations L02 and L03 are located on the site southern boundary and were selected by SLR as appropriate locations for noise logging.

A review of the results indicates abnormalities whereby there is night data excluded for no apparent reason and it appears the resulting night RBL levels are higher, or the same, as daytime background noise levels. We question the suitability of use of this data when noise levels at location L01, which is

200 m away from L02 and L03, has recorded a night RBL of 34 dBA.

## Noise Criteria

The SLR report indicates that noise criteria applicable to the Jacfin residential land should be that which was applied to Oakdale South Estate (SDD 6917). We question how criteria applied to one site under a specific SDD can automatically be applied to a separate development. It is our opinion the controlling noise criterion should be 38 dBA as determined in the SLR report based on site amenity noise criteria.

As noted in Section 3.1 of the NIA, the measured ambient noise monitoring data was processed with reference to the NSW EPA's Noise Policy for Industry (NPfI) and the data was filtered to remove extraneous noise events and periods affected by adverse weather conditions, based on Bureau of Meteorology automated weather station data (Horsley Park AWS 67119). The data referred to in the submission was excluded due to influence from extraneous noise, as shown by the significantly higher L90 noise levels during these periods, compared to the typical L90 during the nighttime. Analysis of the measured noise spectrum indicates that the extraneous noise is likely to be caused by insects. If these periods were included in the results the resulting night RBL levels would be higher than with the exclusions in place as the excluded data is higher level than the non-affected L90, which would result in less stringent criteria. L01 is not representative of the location of the residences in NCA02 and proposed residences in NCA01. It was located in the middle of the operational CSR site to measure noise emissions from that site during the monitoring period.

The NPfI aims to limit continuing increases in noise levels from progressive developments with the application of the amenity criteria. The recommended amenity noise levels represent the noise objective for the total industrial noise at a receiver location, whereas the project amenity noise level represents the objective for noise from a single industrial development at a receiver location. To account for cumulative noise from the site with existing (and proposed) industrial premises in the area, the recommended amenity noise level is reduced by 5 dBA to give the project amenity noise level. The project amenity noise level is used in conjunction with the project intrusiveness noise level to determine the Project Noise Trigger Levels (PTNLs) for



		operational poice from the cite (refer to Section
		operational noise from the site (refer to Section 4.7 of the NVA). As such, it is considered that cumulative noise impacts from the site with existing (and proposed) industrial noise sources in the area have been accounted for with the use of the project amenity noise levels in the assessment of operational noise impacts. The PNTLs for operational noise from the site have been updated to reflect the amenity levels determined for the project instead of the Oakdale South Estate (SSD 6917). These project specific PNTLs are included in Section 4.7 of the updated NVA report v2.0. The night-time criterion is 38 dB for all noise catchments based on the controlling project amenity criterion, which allows for cumulative operation of multiple developments as discussed above.
Noise Modelling The area of concern on the parking area and truck has It is not clear from noise occur in this location modelled.	ardstand on Lot 201. modelling what will	See above regarding operational noise associated with the western hardstand and carparking area.
Should trucks use this area the Jacfin residential are order of 50 dBA based presented in the SLR a maximum noise levels fro be significantly higher the report.	ea could be in the on the noise levels ssessment. Similarly m trucks would also	
Given that the site may o basis and the area is desig is	nated a truck area it	
reasonable that any noise include the potential for this area during any period of the d	trucks operating in	



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